

RESOLUTION NO. 88-051

ADOPTED BY THE REDEVELOPMENT AGENCY OF THE CITY OF SACRAMENTO

ON DATE OF

JUNE 21, 1988

APPROVING APPOINTMENT OF AN OAK PARK CITIZEN ADVISORY GROUP TO ADVISE THE REDEVELOPMENT AGENCY AND TERMS OF SETTLEMENT OF A LAWSUIT AGAINST THE AGENCY

BE IT RESOLVED BY THE REDEVELOPMENT AGENCY OF THE CITY OF SACRAMENTO:

Section 1: A fifteen-member citizen's advisory committee for the Oak Park Project Area to be called the Oak Park Redevelopment Advisory Committee ("Oak Park RAC") is hereby established for the purpose of advising the Agency on redevelopment issues regarding the Oak Park Project Area.

Section 2: The Oak Park RAC shall be organized and selected in substantially the same manner as the Del Paso Heights Redevelopment Advisory Committee ("Del Paso RAC"), and the members shall be reasonably representative of the various interested parties.

Section 3: The Executive Director is authorized to solicit nominees for the Oak Park RAC in accordance with the procedures now used in selecting members of the Del Paso RAC and to submit the nominees to City Council for appointment.

Section 4: The Executive Director is directed to make every effort to present to the City Council nominees who are representative of the racial, age, income and geographic composition of the Oak Park Project Area.

ATTEST:



SECRETARY



CHAIR

1100WPP2(132)

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EXHIBIT A

REVIEW OF VARIOUS
CITIZEN PARTICIPATION OPTIONS FOR
THE OAK PARK REDEVELOPMENT PROJECT AREA

The following review was undertaken in order to identify the most effective method to obtain meaningful community participation in policy decisions affecting the Oak Park Redevelopment Project Area. Staff has reviewed four basic citizen participation options which include:

1. ad hoc citizen participation - open public meetings advertised and held in Oak Park as needed,
2. appointment by City Council of a citizen advisory group,
3. election of a citizen advisory group by either a formal or informal process, and
4. citizen participation solicited at the Sacramento Housing and Redevelopment Commission meetings in lieu of public meetings held in the project area.

DISCUSSION OF CITIZEN PARTICIPATION OPTIONS

Ad Hoc Citizen Participation. This option involves advertising and holding public meetings in the project area in order to obtain public comment on important policy and project/program recommendations. In the case of more complex issues requiring a series of meetings, a task force may be justified.

While the Agency would attempt to notify all interested and effected parties, under this option there is no guarantee that a representative group will be in attendance or that continuity can be established from one meeting to the next. This option is also inconsistent with Agency policy of working with established advisory groups in our project and target areas. Also, this "town meeting" process was previously used (prior to 1982) in the City CDBG target areas and did not promote neighborhood leadership or provide a consensus-building capability.

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Appointment by City Council of a Citizen Advisory Group. In our opinion, of all four options, this option offers the most efficient method of identifying a truly representative group of all constituencies in a given project area. Currently the City appoints members to 40 advisory groups and the County appoints members to 89 advisory groups. (A list of these groups is attached). The Del Paso Heights Redevelopment Advisory Committee (RAC) and CDBG Target Area Committees (TAC's) are included among the citizen advisory groups appointed by the City and County. City and Countywide, only the Oak Park and Alkali Flat PACs are selected by election process. (The Downtown Project Area does not have an advisory group. In essence, the Commission fills that role.)

The City's appointment procedure includes area-wide advertisement of vacancies, review by a selection committee, and recommendation for appointment by City Council.

Staff recommends that, under this option, an advisory group of no more than 15 members be established. This number is consistent with the membership of the two groups advising the Agency in redevelopment project areas, the Del Paso Heights RAC and the elected Alkali Flat PAC. The Agency's Target Area Committees (TACs), established to advise the Agency in our CDBG target areas, consist of only nine (9) members. It is staff's opinion that establishing a group of more than 15 does not offer any particular advantage. Our experience is that groups of 9 to 15 members are manageable in size from a group process perspective and allow for each individual member to meaningfully participate.

In order to guarantee a group which represents the many diverse interest groups in Oak Park, it is recommended that appointment be made by categories as is done in the case of the Del Paso Heights RAC. Del Paso Heights RAC appointments are made as follows:

- 3 members - resident property owners
- 3 members - tenants
- 3 members - business owners/operators
- 3 members - non-resident property owners
- 3 members - representatives of community organizations based in Del Paso Heights

Although the Alkali Flat PAC is currently elected, their ballot is also set up to maintain a balance of three representatives of each constituency listed above, in conformance with State Redevelopment Law.

Similar appointment guidelines are used by the CDBG Target Area Committees which seek a mix of members consistent with the area's demographics and interest groups.

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Elections of Citizen Advisory Group. Under this option, a citizen advisory group would continue to be elected by a community wide election open to residents, property owners, business operators and representatives, and representatives of community organizations. The process could be relatively informal, similar to the Oak Park PAC elections, or more structured, involving oversight by the Office of Voter Registrations and Elections or a similar monitoring agency.

Regardless of the level of oversight established, it is our experience that the level of participation in a neighborhood level election is not large enough to be truly representative of the community. In the 1988 Oak Park PAC election only 106 persons voted (approximately 0.01% of the population of the Project Area). In previous elections, our records indicate that less than 70 persons have voted. Similarly, Agency records show that less than 0.01% and less than 4% respectively of project area residents have voted annually in past Del Paso Heights and Alkali Flat PAC elections. Low election turn-out was one of the key reasons that the Del Paso Heights advisory group was re-established under an appointment process in 1985.

More importantly, the election process does not necessarily guarantee balanced representation of interests, ethnicities or geography nor does it guarantee a "consensus-building" advisory group where all opinions are represented. As is evidenced by the lawsuit filed against the Oak Park PAC Board of Directors by some of their members, it is extremely difficult to administer a challenge-free election on an informal basis.

One way to reduce election challenges would be to establish a formal election process overseen by an outside party. However, based on discussions with the Office of Voter Registration and Elections, it would be very expensive to administer a formal election at the community level. Ernest Hawkins, the Registrar of Voters, estimates election costs of \$5.00 per potential voter. In the case of Oak Park where over 10,000 persons are eligible to vote under the OPPAC Bylaws, there would be a cost of over \$50,000 per election.

Citizen Participation Solicited at Sacramento Housing and Redevelopment Commission. Under this option, members of the Oak Park community would be invited to comment on policy issues affecting the Oak Park Redevelopment Project Area at regular meetings of the Sacramento Housing and Redevelopment Commission. This is essentially the procedure used in the Downtown Redevelopment Project Area. It should be noted, however, that even when careful attention is paid to notifying persons affected or interested in a specific issue, it is difficult to obtain consistent participation on any but the most crucial issues. This problem, we think, will be exacerbated if this option is followed in a neighborhood area.

STAFF RECOMMENDATIONS

1. Staff recommends the establishment of an appointed fifteen (15) member advisory group representing various interest groups from the Oak Park Redevelopment Project Area.
2. Membership should consist of 3 resident property owners, 3 tenants, 3 business owners or operators, 3 non-resident property owners, and 3 representatives of community organizations based in Oak Park.
3. Every effort should be made to assure that membership of the advisory group is representative of the racial composition of the Oak Park Redevelopment Project area. Membership should also represent a diversity of ages, income levels, and geographic areas of the project area.
4. Appointment should follow standard City practices including wide-spread advertisement of vacancies in the project area, review by designated Selection Committee, and appointment by City Council.
5. In order to make the Agency's citizen participation process more consistent, staff should conduct a similar review of the Alkali Flat PAC selection process.

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BOARDS, COMMITTEES AND COMMISSIONS APPOINTED
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Advisory Board on Drug Programs
Advisory Committee for the Handicapped
Affirmative Action Caucus for Women
Affirmative Action Committee
Air Pollution Control Advisory Board
Air Pollution Control Hearing Board
Alcoholism Advisory Board
Arden/Arcade Community Planning Advisory Council
Area 4 Agency on Aging - Advisory Council
Area 4 Agency on Aging - Governing Board
Assessment Appeals Board Nos. 1 & 2
* Board of Plumbing Examiners
Building Board of Appeals
Building Standard Board
Capitol Area Committee
Carmichael Community Planning Advisory Council
Carmichael Recreation & Park District
Cemetery Districts
Charitable Solicitations Appeals Board
Charitable Solicitations Committee
Childrens Commission
Citrus Heights Community Planning Advisory Council
* City/County Homeless Advisory Committee
* City/County Solid Waste Advisory Committee
Civil Service Commission
Commission on Aging
Cordova Community Planning Advisory Council
Consumnes Area Community Planning Advisory Council
County Health Council
County Justice System Advisory Group
County Self-Esteem Task Force
County Service Area Advisory Councils
County Service Area #4B
County Service Area #4C - Delta
County Service Area #4D - Herald/Alta Mesa
Curbside Source Separation Committee
Delta Advisory Planning Council
Delta Citizens Municipal Advisory Council
Development Disabilities Area Planning Board III
Development Disabilities Planning Council
Elk Grove Community Planning Advisory Council
Elk Grove-Consumnes Cemetery District
Fair Oak Community Planning Advisory Council
Fair Oak Cemetery District
Fire Advisory Board
Florin-Elder Creek Cemetery District
Franklin/Laguna Area Community Planning Advisory Council

BOARDS, COMMITTEES AND COMMISSIONS APPOINTED
BY THE SACRAMENTO COUNTY BOARD OF SUPERVISORS
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- Galt-Arno Cemetery District
- * Human Rights/Fair Housing Commission
- Law Library-Board of Trustees
- Local Agency Formation Commission
- Maternal, Child & Adolescent Health Board
- Mental Health Advisory Board
- Mission Oaks Recreation & Park District
- Natomas Community Planning Advisory Council
- Noise Control Hearing Board
- North Highlands/Foothill Farms Community Planning Advisory Council
- Orangevale Municipal Advisory Council
- * Paratransit, Inc., Board of Directors
- * Physically Handicapped Appeals Board
- Policy Planning Commission
- Project Planning Commission
- Recreation and Park Commission
- Recreation and Park Districts
- Rio Linda-Elverta Community Planning Advisory Council
- Rio Linda-Elverta Park & Recreation Area
- Sacramento Area Commerce and Trade Organization
- Sacramento Area Council of Governments
- * Sacramento Community Center Authority
- Sacramento County Disaster Commission
- Sacramento County Employees Retirement Board
- Sacramento Employment and Training Agency (JPA)
- Sacramento History Center, Inc.
- * Sacramento Housing and Redevelopment Commission
- Sacramento Metropolitan Arts Commission
- Sacramento Museum and History Commission
- Sacramento Regional Transit District
- Sacramento-Sierra Emergency Medical Services (JPA)
- Sacramento Valley Air Basin Coordinating Council
- * Sacramento-Yolo Mosquito Abatement District
- * Sacramento-Yolo Port District
- Sonoma State Hospital Developmentally Disabled Board
- Southeast Area Community Planning Advisory Council
- South Sacramento Area Community Planning Advisory Council
- Subdivision Review Committee
- Sunrise Recreation & Park District
- Sylvan Cemetery District
- Vineyard Area Community Planning Advisory Council
- Water Advisory Commission

- * Because these Boards, Commissions or Committees also contain members appointed by City Council, they are also included on list of City appointments.

BOARDS, COMMISSIONS AND COMMITTEES APPOINTED

BY THE CITY OF SACRAMENTO

- Administration, Investment & Fiscal Management Board
Affirmative Action Advisory Committee
Ann Land/Bertha Henschel Memorial Fund Commission
* Board of Plumbing Examiners
Capitol Area Development Authority Governing Board
Citizens Advisory Committee Parks and Community Services
* City/County Homeless Task Force
* City/County Solid Waste Advisory Committee
Sacramento City Public Facilities Financing Corporation Board of Directors
City Planning Commission
Civil Service Board
Construction Codes Advisory & Appeals Board
Del Paso Heights Redevelopment Advisory Committee
Design Review and Preservation Board
* Governing Board of Sacramento Community Center Authority
Housing Code Advisory and Appeals Board
* Human Rights/Fair Housing Commission
* Joint City/County Accomodations for Phy. Handi. Persons App. Bd.
* Mosquito Abatement District
Museum & History Commission
Noise Control Board
Old Sacramento Variance Appeals Board
* Paratransit, Inc. Board of Directors
Retirement Hearing Commission
River Park Citizen's Advisory Committee on Landfill Expansion
Sacramento Heritage, Inc. Board of Directors
Sacramento History Center, Inc. Board of Trustees
* Sacramento Housing and Redevelopment Commission
Sacramento Metropolitan Arts Commission
Regional Transit Board
Sacramento Relocation Appeals Board
* Sacramento/Yolo Port District Commission
South Natomas Capital Improvement Advisory Committee
South Sacramento Community Plan Update Advisory Committee
Street Tree Task Force
Target Area Committee - East Del Paso Heights
Target Area Committee - Gardenland
Target Area Committee - Woodbine
Toxic Substances Commission
- * Because these Boards, Commissions or Committees also contain member appointed by County Board of Supervisors they are also included on the list of County appointments.

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