



REPORT TO THE REDEVELOPMENT AGENCY AND CITY COUNCIL Of the City of Sacramento

CONSENT
January 7, 2010

Honorable Mayor and Members of the City Council
Honorable Chair and Members of the Board

Title: Grant/Agreements: State of California Proposition 84 Park Development and Community Revitalization Grant Program Applications

Location/Council District: Citywide

Recommendation: Adopt a **City Resolution:** 1) authorizing the City Manager or his designee to submit applications to the State of California, California State Parks, for Statewide Park Act Competitive grants for the Luther Burbank Regional Sports Complex (\$5 million), McClatchy Park (\$5 million), and the Docks Sacramento River Promenade Phase II (\$4.55 million); 2) authorizing the City Manager or his designee to amend the FY 2009/10 Capital Improvement Program by decreasing the Downtown Tax Increment Funds (3701) funds for Bridging Interstate 5 project by \$300,000; 3) authorizing the City Manager or his designee to amend the FY 2009/10 Capital Improvement Program by transferring \$450,000 (Fund 2001) from the FY 2006/07 Economic Development Program and transferring \$300,000 to Bridging Interstate 5 Project (T15998100) and \$150,000 to the Docks Promenade Project (B18430000); 4) authorizing the City Manager to issue a letter of support to the Sacramento Museum of History, Science and Technology, a nonprofit partner of the City of Sacramento, for new park and recreation amenities at the Powerhouse Science Center at Robert T. Matsui Waterfront Park on the Sacramento River; and 5) approving the resolution required by the California State Department of Parks and Recreation.

Adopt a **Redevelopment Agency Resolution:** authorizing the Executive Director or her designee to amend the current Individual Project Agreement (IPA) to transfer \$300,000 of the \$402,469 of the Downtown Tax Increment Funds (3701) allocated to the Bridging Interstate 5 project to the Docks Promenade Project (B18430000).

Contact: Camille Wise, Resource Development Specialist, 808-8830, Beth Tincher, Senior Development Project Manager, 808-7730

Presenters: Not Applicable

Department: Parks and Recreation and Economic Development

Division: Administration

Organization No: 19001011, 18000000

Description/Analysis

Issue: California State Parks is administering competitive grant programs funded through Proposition 84, the 2006 Safe Drinking Water Bond Act. There are no per capita funds in this program. The *Statewide Park Development and Community Revitalization Program of 2008* will award \$368,000,000 in a minimum of two competitive rounds to critically underserved communities throughout the state. The focus of this grant program is to fund the acquisition and development of new parkland and recreation opportunities in underserved low income areas. The first grant application deadline is March 1, 2010, with a single maximum grant request limit of \$5,000,000.

Staff recommends the following:

- 1) to develop three competitive project applications: Luther Burbank Regional Sports Complex (school districts cannot apply directly), McClatchy Park, and the Docks Promenade;
- 2) to support a fourth application to be filed by a nonprofit organization to develop regional park and recreation areas at the Powerhouse Science Station at Robert T. Matsui Waterfront Park ; and
- 3) that additional projects be considered and further developed for the second competitive round.

A summary of the proposed projects is attached as Exhibit A, with more details in the background section (Attachment 2).

California State Parks will administer a separate competitive Proposition 84 grant program entitled *Nature Education Facilities* with \$93,000,000 in bond funds. Once an application opportunity is announced by the State, City staff will submit recommendations for proposed projects to the City Council for consideration.

For the proposed Luther Burbank Regional Sports Complex project, the City and Sacramento Unified School District must enter into a land tenure agreement as a condition of receiving the grant because the proposed project would be built on property not owned by the City. City staff will return to the City Council at a later date for approval of the land tenure agreement. City staff will also return to the City Council for approval of any other agreements necessary to implement the proposed projects after all requirements of CEQA have been satisfied.

Policy Considerations: Recommendations are consistent with the City's approved strategic plan to achieve sustainability and livability, the Council adopted *Park and Recreation Safety Implementation Plan*, and the *2005-2010 Parks and Recreation Master Plan*, and the *2008 Parks and Recreation Programming Guide*.

Commission/Committee Action: This grant program requires extensive public input by way of project specific, neighborhood-based meetings. With Council support, staff will have an opportunity to conduct any required additional meetings by mid-February.

The Parks and Recreation Commission supported the Docks Area Specific and Public Space Design Plan on December 6, 2007, the Luther Burbank High School Joint Use Sports Complex Plan on September 4, 2008, and the updated McClatchy Community Park Master Plan on January 8, 2009. Additional support and review of the McClatchy Community Park Master Plan and proposed partial funding was supported by the Oak Park Redevelopment Advisory Committee on December 10, 2008, and the Sacramento Housing and Redevelopment Commission on January 7, 2009. Staff will schedule a review of the Powerhouse Science Center and its surrounding park and recreation plans with the Parks and Recreation Commission in the spring of 2010.

Environmental Considerations:

California Environmental Quality Act (CEQA): This report recommends the submittal of a grant application; therefore, it concerns administrative activities that will not have any significant effect on the environment and that do not constitute a "project," as defined by CEQA [CEQA Guidelines Sections 15061(b)(3); 15378(b)(2)]. By taking the recommended actions, the City Council is not approving any of the proposed projects. Each proposed project will be evaluated as required by CEQA, and the City will consider and approve, if applicable, the CEQA documentation for a project before granting approval of the project.

Sustainability Considerations: The proposed applications are consistent with the goals, policies and targets of the *City Sustainability Master Plan* and the *Parks and Recreation Sustainability Plan 2008-2015*.

Rationale for Recommendation: Staff has reviewed a number of project ideas including those submitted by the community. The recommended projects:

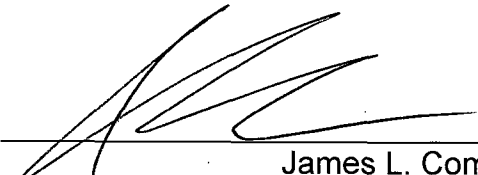
- 1) fit the grant program criteria;
- 2) have been planned through community meetings;
- 3) are "grant ready" with master plans, defined scopes and project budgets;
- 4) are consistent with the high per-grant award amount offered in this program; and
- 5) are significant new park and recreation opportunities that will stimulate economic development.

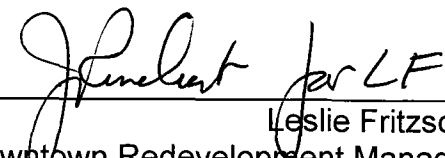
Financial Considerations: With the City Council's support, the City will submit

individual grant applications of up to \$5,000,000 to California State Parks, and support a fourth application for the Powerhouse Science Center. No matching funds are required.

While local match is not required under the Proposition 84 Statewide Park Development and Community Revitalization Program, certain project elements are not eligible for funding. Rail relocation for State Parks Railroad Museum's Excursion train is required for each phase of the Docks Promenade project to make room for the promenade. The off-site relocation of rail (\$300,000) is not eligible in addition to the realignment of Front Street to accommodate bike lanes (\$150,000). Currently, the only funds that are available to fund the Docks Promenade Phase II project are Economic Development CIP funds. These funds, however, cannot be used for rail relocation, but these funds can be used for the bike lane improvements. In order to fund the non-eligible rail relocation costs, staff is recommending that a portion of the tax increment allocated to the Bridging I-5 project be swapped for Economic Development CIP funds and that the tax increment be applied to the Docks Promenade Phase II to pay for the rail relocation. Should a grant (or grants) be awarded to the City, final acceptance of grant funds will be evaluated at the time of award in order to limit the City's financial exposure related to internal cash flow needs and the State Grantor's ability to sell bonds. No expenses will be incurred until such time that sufficient funds are available via State Grantor's ability to sell bonds. Staff will return to Council to make final recommendations upon grant award and completion of such evaluation.

Emerging Small Business Development (ESBD): Not applicable at this time as no goods or services are being procured with this item.

Approved by: 
James L. Combs
Director, Department of Parks and Recreation

Approved by: 
Leslie Fritzsche
Downtown Redevelopment Manager,
Economic Development Department

Recommendation Approved:


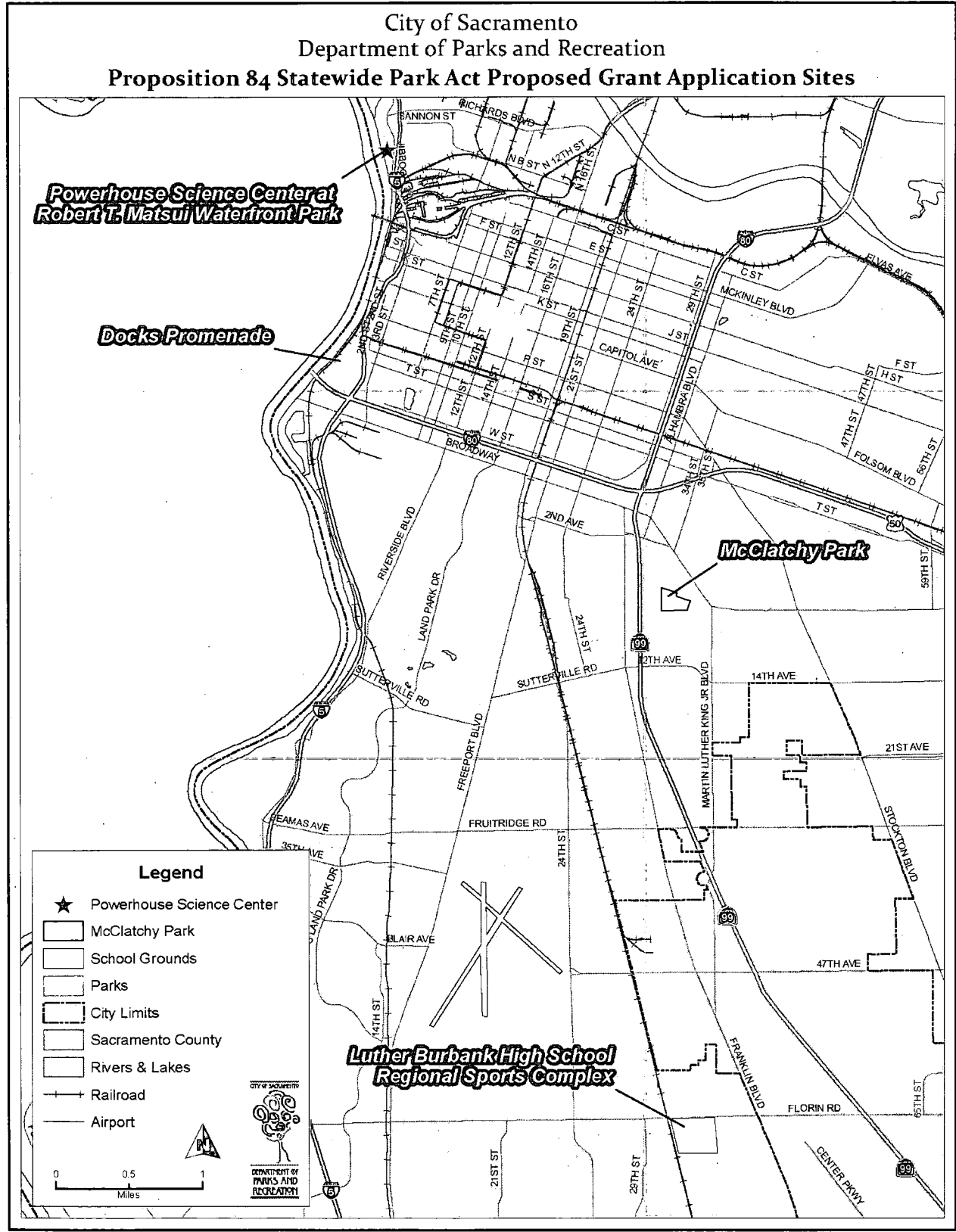

for Ray Kerridge, City Manager

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ATTACHMENT 2**BACKGROUND INFORMATION:**

On November 7, 2006, California voters passed Proposition 84, the \$5.4 billion "Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006."

A program under Proposition 84 is the *Statewide Park Development and Community Revitalization Program of 2008* (AB31, Leon). California State Parks is administering this competitive grant program. There are no per capita funding formulas. Two rounds totaling \$368,000,000 will be awarded to critically underserved communities throughout the state. The program is focused on acquisition and development in the highest socioeconomic need and park deficient areas, with an emphasis on new parks and new recreation opportunities. Projects are to benefit families, youth, seniors and other population groups by meeting their recreational, cultural, social, educational, and environmental needs.

To be eligible, the community within approximately a half-mile radius of the project site must either have a ratio of less than three acres of usable public park or open space per 1,000 residents, or the median household income from census tracts is lower than \$47,300 annually. The most competitive grant applications will: 1) create new park space, 2) have had at least five documented community meetings on the proposed project in the last three years, 3) use sustainable techniques (efficient use of water and energy), 4) be open to the public on a daily basis, 5) provide for employment or outdoor volunteer opportunities, 6) significantly improve the community's quality of life, and 7) be sufficiently administered, maintained, and operated.

The first grant application deadline is March 1, 2010, with a single maximum grant request of \$5,000,000. Grant awards should be announced in fall 2010. A second grant application deadline has not yet been determined.

Following is additional information on the recommended projects:

Luther Burbank Regional Sport Complex

This proposed project would be a joint-use facility between the City of Sacramento and the Sacramento City Unified School District with a modern sports and recreational facility for neighborhood use, school competitions, and regional sports events. When the complex, as proposed, is fully built out, it would feature a football stadium with a synthetic turf field that is bordered by a track, three synthetic turf soccer fields, two synthetic turf softball fields, two synthetic turf baseball fields, and six tennis courts, all of which would have lighting. In addition, the complex would have spectator seating, restrooms, community areas with shading and picnic tables, and a new parking lot that would provide convenient access to the entire complex. With City Council support, City staff will work with District staff to plan and define a phase (the "Project") to fit the

maximum request allowed in the grant program. City staff will return to the City Council for approval of the Project after all requirements of CEQA have been satisfied.

McClatchy Community Park Redevelopment

This community park is one of nine parks contained in the Council approved *Parks and Recreation Safety Implementation Plan* to implement capital improvements and operational enhancements to make the parks positive, clean, vibrant, and safe for park users. On December 9, 2008 the City Council approved a finance plan and recommendations for funding to renovate a first phase of improvements for McClatchy Park. On March 24, 2009, City Council approved an updated master plan and project funding to construct a restroom and concession building.

With Council support, staff will develop an application to develop a skate park, water feature, two tennis and basketball courts, group picnic areas, a stage and amphitheatre, a trail and fitness course, and pathway security lighting, and develop .22 acres of new parkland to be incorporated into the park.

Docks Sacramento River Promenade Phase II

The Docks Promenade Phase II provides a new linear park facility by providing a 900 linear foot-long 20-foot-wide pedestrian and bicycle path extending from R Street to T Street with landscaping, lighting, benches, interpretive elements, art, and overlooks along the Sacramento river. Docks Promenade Phase I project is currently under construction from O Street to R Street and is scheduled to be completed in January 2010. The design provides for active and passive recreational activities along the riverfront and connects to open space amenities in the Docks Development area. Phase II is proposed to be under construction in Summer 2011 with completion in early 2012.

Powerhouse Science Center at Robert T. Matsui Waterfront Park

The Sacramento Museum of History, Science and Technology, a nonprofit partner of the City of Sacramento, proposes to develop the Powerhouse Science Center at Robert T. Matsui Waterfront Park on the Sacramento River. The application will focus on developing outdoor recreation amenities including picnic areas, exhibition areas, play areas, an outdoor amphitheatre, and interactive outdoor exhibits overlooking the river. The project will enhance the existing bike trail and provide new park space in an area proposed for significant population growth in the Railyards and River Districts areas.

The Center will be a landmark attraction for the Sacramento region, teaching visitors the fundamentals of scientific principles while exploring the cutting edge of science in an engaging, interactive, hands-on setting. Once open, the Center will draw over 200,000 visitors annually, including 120,000 school children from Northern California. Over \$1,000,000 has been raised to date for the Center and park and recreation improvements.

RESOLUTION NO. 2010-

Adopted by the Sacramento City Council

January 7, 2010

**APPROVING STATE OF CALIFORNIA PROPOSITION 84 PARK DEVELOPMENT
AND COMMUNITY REVITALIZATION GRANT PROGRAM APPLICATIONS**

BACKGROUND:

- A. California State Parks is administering competitive grant programs funded through Proposition 84, the 2006 Safe Drinking Water Bond Act. Two rounds awarding \$368,000,000 under the Statewide Park Development and Community Revitalization Program of 2008 will be awarded to critically underserved communities throughout the state. The application deadline for the first round is March 10, 2010.
- B. The purpose of the grant program is to create new parks and new recreation opportunities in proximity to underserved and low income communities.
- C. Staff recommends project applications be developed by the City of Sacramento for the Docks Promenade, Luther Burbank Regional Sports Complex (school districts cannot apply directly), and recreation facility development at McClatchy Community Park to improve public usage and safety. Further, staff recommends support be given to a fourth project to develop park and recreation areas at the Powerhouse Station Science Center at Robert T. Matsui Waterfront Park on the Sacramento River.

**BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL
RESOLVES AS FOLLOWS:**

- Section 1. The City Manager or his designee is authorized to submit applications to the State of California, California State Parks, for the Luther Burbank Regional Sports Complex (\$5 million), McClatchy Community Park (\$5 million), and the Docks Sacramento River Promenade Phase II (\$4.55 million).
- Section 2. The City Manager or his designee is authorized to amend the FY2009/10 Capital Improvement Program by decreasing the Downtown Tax Increment Funds (3701) funds for Bridging Interstate 5 project by \$300,000.

- Section 3. The City Manager or his designee is authorized to amend the FY 2009/10 Capital Improvement Program by transferring \$450,000 (Fund 2001) from the FY 2006/07 Economic Development Program and transferring \$300,000 to Bridging Interstate 5 Project (T15998100) and \$150,000 to the Docks Promenade Project (B18430000).
- Section 4. The City Manager is authorized to issue a letter of support to the Sacramento Museum of History, Science and Technology, a nonprofit partner of the City of Sacramento, for new park and recreation amenities at the Powerhouse Science Center at Robert T. Matsui Waterfront Park on the Sacramento River.
- Section 5. The resolution required by the California State Department of Parks and Recreation (attached as Exhibit 1 and made a part of this Resolution) is approved.

Table of Contents:

Exhibit A: Summary of Proposed Projects

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Luther Burbank Regional Sports Complex ***Grant Request: \$5 million***

Creation of new park space and recreation amenities to include sports fields, tennis courts, restrooms, concession building and additional parking.

McClatchy Community Park Redevelopment ***Grant Request: up to \$5 million***

Acquire additional park property; creation of new park space and recreation amenities to include two accessible playgrounds, skate park, water feature, two tennis and basketball courts, group picnic areas, stage and amphitheatre, trail and fitness course, landscaping and security lighting.

Docks Sacramento River Promenade Phase II ***Grant Request: \$4.55 million***

Creation of a new regional park facility consisting of an 800 linear foot-long 20-foot-wide pedestrian and bicycle path extending from R Street to T Street with landscaping, lighting, and overlooks to the river. Total project cost is \$5 million. Rail relocation (\$300,000) and Front Street improvements (\$150,000) will be funded by the City/Agency.

Powerhouse Science Center ***Grant Request: \$3 million***

The Sacramento Museum of History, Science and Technology, a nonprofit partner of the City of Sacramento, proposes to develop the Powerhouse Science Center at Robert T. Matsui Waterfront Park on the Sacramento River. Support a regional project to create new outdoor recreation amenities, picnic areas, and exhibition areas with tot lot, outdoor amphitheatre, and interactive outdoor exhibits overlooking the river.

RESOLUTION NO. 2010-XXX

Adopted by the Redevelopment Agency
of the City of Sacramento

**MERGED DOWNTOWN SACRAMENTO
REDEVELOPMENT PROJECT AREA:
DOCKS AREA CAPITAL IMPROVEMENT PROJECT;
GRANT AGREEMENTS AND FUNDING**

BACKGROUND

- A. California State Parks is administering competitive grant programs funded through Proposition 84, the 2006 Safe Drinking Water Bond Act. Two rounds awarding \$368,000,000 under the Statewide Park Development and Community Revitalization Program of 2008 will be awarded to critically underserved communities throughout the state. The application deadline for the first round is March 10, 2010.
- B. The purpose of the grant program is to create new parks and new recreation opportunities in proximity to underserved and low income communities.
- C. Staff recommends project applications be developed by the City of Sacramento for the Docks Promenade, Luther Burbank Regional Sports Complex (school districts cannot apply directly), and recreation facility development at McClatchy Community Park to improve public usage and safety. Further, staff recommends support be given to a fourth project to develop regional park and recreation areas at the Powerhouse Station Science Center at Robert Matsui Waterfront Park on the Sacramento River.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE REVELOPMENT AGENCY RESOLVES AS FOLLOWS:

- Section 1. After due consideration of the evidence presented, the findings, including the environmental findings regarding this action as stated in the staff report that accompanies this Resolution, are approved.
- Section 2. Pursuant to section 33445 of the Health and Safety Code of the State of California, the Agency makes the following findings:
 - a) The Docks Area Project, including the construction of promenade improvements are of benefit to the Merged Downtown Redevelopment Project Area because the improvements will be a catalyst for develop of a high-density mixed-use development and the remediation of a

Brownfields site.

- b) There are no other reasonable means of financing a portion of the Project and funds must be committed prior to the grant application.
- c) The use of redevelopment area tax increment proceeds for the Project will result in the elimination of blighting influences of inadequate, under-capacity and dilapidated infrastructure inside the Project Area and the Projects is consistent with the implementation plan adopted pursuant to Health and Safety Code of the State of California, section 33490.

Section 3. The Executive Director or her designee is authorized to amend the current IPA to transfer \$300,000 of the \$402,469.04 of Downtown Tax Increment Funds (3701) allocated to the Bridging Interstate 5 project to the Docks Promenade Project (B18430000).

Exhibit 1: Required Resolution

Resolution No: 2010 - xxxx

Adopted by the Sacramento City Council

January 7, 2010

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SACRAMENTO

Approving the Application for STATEWIDE PARK PROGRAM GRANT FUNDS
WHEREAS, the State Department of Parks and Recreation has been delegated the responsibility by the Legislature of the State of California for the administration of the Statewide Park Program, setting up necessary procedures governing the Application; and

WHEREAS, said procedures established by the State Department of Parks and Recreation require the applicant to certify by resolution the approval of application(s) before submission of said application(s) to the State; and

WHEREAS, the applicant will enter into a contract with the State of California to complete the grant scope project;

NOW, THEREFORE, BE IT RESOLVED that the Sacramento City Council hereby:
Approves the filing of applications for the Luther Burbank Regional Sports Complex, McClatchy Community Park Redevelopment, Docks Promenade Development – Phase II, and

1. Certifies that said applicant has or will have available, prior to commencement of any work on the project included in this application, the sufficient funds to complete the project; and
2. Certifies that the applicant has or will have sufficient funds to operate and maintain the project(s), and
3. Certifies that the applicant has reviewed, understands, and agrees to the General Provisions contained in the contract shown in the Grant Administration Guide; and
4. Delegates the authority to the City Manager and/or his/her designee to conduct all negotiations, sign and submit all documents, including, but not limited to applications, agreements, amendments, and payment requests, which may be necessary for the completion of the grant scope; and
5. Agrees to comply with all applicable federal, state and local laws, ordinances, rules, regulations and guidelines.

Approved and adopted the 7th day of January, 2010

I, the undersigned, hereby certify that the foregoing Resolution Number 2009 -
was duly adopted by the Sacramento City Council following a roll call vote:

Ayes:

Noes:

Absent: _____

City Clerk