

## **City Council Report**

915 I Street, 1st Floor Sacramento, CA 95814 www.cityofsacramento.org

**File ID:** 2019-00076 May 14, 2019 **Consent Item 18** 

Title: Neighborhood Landscaping District - Initiate Annual Proceedings

Location: Districts 2, 5, 6, 7, and 8

**Recommendation:** Adopt a Resolution approving the Engineer's Annual Report and Intention to Order Maintenance of Improvements for Fiscal Year (FY) 2019/20 for the Neighborhood Landscaping District (District) and setting a time and place for a Public Hearing for June 4, 2019.

**Contact:** Eric Frederick, Program Specialist, (916) 808-5129; Sheri Smith, Special Districts Manager, (916) 808-7204, Department of Finance

Presenter: None.

#### **Attachments:**

- 1-Description/Analysis
- 2-Background
- 3-Schedule of Proceedings
- 4-Resolution Approving Engineer's Annual Report
- 5-Exhibit A: District Map
- 6-Exhibit B: FY2019/20 Subdivision Budgets & Parcel Assessments

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#### **Description/Analysis**

**Issue Detail:** The District is required by the California Streets and Highways Code to present an annual budget to City Council (Council) for approval. Approval of the annual budget will authorize the City to collect assessments to provide funding for the maintenance of the landscaped areas adjacent to the 34 subdivisions in this District for FY2019/20. Additional information on this District is provided in the Background section of this report.

**Policy Considerations:** The recommended action supports funding, via property-based assessments, for maintenance of landscaping improvements located adjacent to or along the frontage of residential subdivisions within the District.

Economic Impacts: Not applicable.

#### **Environmental Considerations:**

California Environmental Quality Act (CEQA): Under CEQA Guidelines, the continuing administrative activities of an assessment district do not constitute a project and are therefore exempt from review (14 Cal. Code Regs. §15378(b)(2 & 5)).

Sustainability: Not applicable.

Commission/Committee Action: None.

**Rationale for Recommendation:** The actions in the recommended Resolution are required by the Landscaping and Lighting Act of 1972, California Streets and Highways Code Sections 22500, et. seq., for annual proceedings of an existing district.

**Financial Considerations:** The total District assessment is projected to be \$299,046 for FY2019/20 in support of a projected operating budget of \$325,840, with the difference being paid from fund balance. This equates to a weighted average assessment of \$99.54 per single family parcel, which is an increase of \$3.43 or 3.56 percent over the weighted average assessment in the current year. The 34 subdivisions in the District each have assessments that vary based on their operational needs, and that are at or below their FY2019/20 maximum authorized amounts. The FY2019/20 costs for each subdivision, as well as a breakdown of cost per single-family lot, is provided in Exhibit B to the Resolution.

It is projected that five subdivisions will end FY2018/19 with a negative fund balance (compared to six subdivisions in the previous fiscal year). Staff continues to work with the Department of Public Works to develop funding and maintenance solutions. The FY2019/20

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Proposed Budget reflects a plan to continue to repay the fund balance of those five subdivisions with a negative balance and ensure each subdivision in the District stays within budget.

The assessments and the method by which they were derived are detailed in the Engineer's Report on file with the City Clerk

Local Business Enterprise (LBE): Not applicable.

# ATTACHMENT 2 BACKGROUND

On July 23, 1991, Council approved formation of the District, formerly known as the Subdivision Landscaping Maintenance District. At the time of formation, the initial District included the Laguna Verde and Laguna Parkway subdivisions, located in Council District 8. Since then, Council has annexed 32 additional subdivisions to the District for a total of 34 subdivisions. A map showing the location of all 34 subdivisions is included as Exhibit A to the resolution.

District services include the annual maintenance of landscaping improvements located adjacent to and/or along the frontage of residential subdivisions, and the District administration and billing costs. In 18 of the subdivisions, a provision was included to mitigate cost increases by automatically increasing the maximum annual assessment based on the annual average increase in the Consumer Price Index (CPI), San Francisco Area - All Urban Consumers. However, this automatic increase cannot exceed 3 percent in four of these subdivisions and cannot exceed 4 percent in the other 14 subdivisions. For FY2019/20, the change in the prior year annual average CPI was 3.87 percent, and the annual maximum assessments will be increased by either 3.87 percent or 3 percent, depending on the maximum increase allowed. The remaining 16 subdivisions do not have such a provision and their annual assessment may not increase above the amount set forth at the time the subdivision annexed to the District.

Each year the City must adopt a new Engineer's Report and budget. The recommended Council action is necessary to allow staff to notify the public of the proposed hearing, which has been set for June 4, 2019. At the conclusion of the public hearing, staff will recommend Council adopt the budget and levy the assessments.

# ATTACHMENT 3 SCHEDULE OF PROCEEDINGS NEIGHBORHOOD LANDSCAPING DISTRICT FY2019/20 SCHEDULE

| May 14, 2019 | Council Considers Resolution of Intention and Sets Date for<br>Public Hearing |  |  |  |
|--------------|---|--|--|--|
| May 24, 2019 | Publish Notice of Public Hearing  |  |  |  |
| June 4, 2019 | Hold Public Hearing<br>Council Orders Annual Levy                             |  |  |  |
| August 2019  | Assessments to County for Placement on Tax Roll                               |  |  |  |

#### **RESOLUTION NO.**

Adopted by the Sacramento City Council

Approving Engineer's Annual Report and Intention to Order Maintenance of Improvements for the Neighborhood Landscaping District for Fiscal Year 2019/20 (Pursuant to Landscaping and Lighting Act of 1972)

#### **BACKGROUND**

- A. The Neighborhood Landscaping District (the District), as depicted in Exhibit A, was established by the City Council and approved by the property owners on July 29, 1991.
- B. The City Council established the District under the Landscaping and Lighting Act of 1972 (Part 2 of Division 15 in the Streets and Highways Code, beginning with Section 22500) (the 1972 Act), and has previously levied assessments on property in the District to pay for landscaping maintenance services and related services to be provided within the District, all in accordance with the 1972 Act.
- C. The District has 34 subdivisions with assessments that change by varying amounts primarily based on the operational needs of each subdivision. Seventeen subdivisions will be assessed the maximum allowed amount for Fiscal Year (FY) 2019/20. In eight of these subdivisions, the maximum and actual assessments are increasing by the permissible change in the Consumer Price Index, which is 3.87%. The average increase in actual assessments in all 34 subdivisions is 4.00% from the current FY2018/19 assessments.
- D. On March 26, 2019, the City Council directed the Supervising Engineer of the Department of Public Works, designated by the City Council as the Engineer of Work for the District, to file an annual report in accordance with the provisions of the 1972 Act (Resolution No. 2019-0087).

# BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

- Section 1. The City Council finds and determines that the background statements A through D are true and correct.
- Section 2. The City Council hereby approves the Engineer's Annual Report for FY2019/20 on file in the City Clerk's Office.
- Section 3. The City Manager is authorized to make any necessary budgetary

adjustments associated with the approval of the Engineer's Annual Report for FY2019/20.

- Section 4. The City Council intends to levy and collect assessments within the District during FY2019/20. The area of land to be assessed is in the City of Sacramento, Sacramento County.
- Section 5. The maintenance of improvements to be made in this District is generally described as follows:

The maintenance or servicing, or both, of any of the landscaping, water irrigation and masonry walls, including: (a) repair, removal or replacement of all or part of any improvement; (b) the provision for the life, growth, health and beauty of landscaping, including cultivation, irrigation, trimming, spraying, fertilizing or treating for disease or injury; (c) the removal of trimmings, rubbish, debris and other solid waste; and (d) the furnishing of water for the irrigation of any landscaping, the operation of any fountains, or the maintenance of any other improvements.

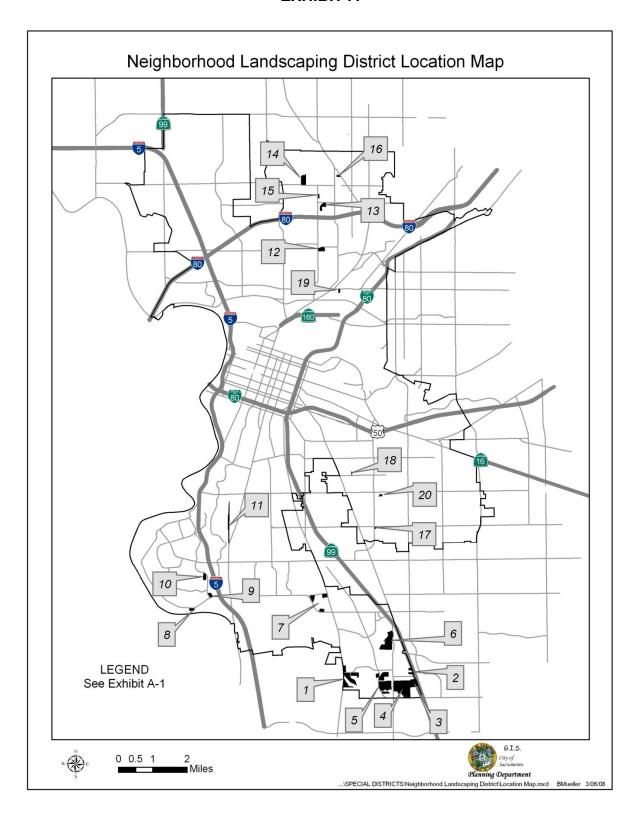
- Section 6. In accordance with the City Council's resolution directing the filing of an annual report, the Engineer of Work has filed the report required by the 1972 Act with the Public Improvement Finance Division. All interested parties are referred to that report for a full and detailed description of the improvements, the boundaries of the assessment district, and the proposed assessments upon assessable lots and parcels of land within the assessment district.
- Section 7. At the hour of 5:00 pm on Tuesday, June 4, 2019, the City Council will conduct a public hearing on the question of the levy of the proposed annual assessment. The hearing will be held at the meeting place of the City Council located in the New City Hall, 915 I Street, First Floor, Sacramento, California.
- Section 8. Assessments for all subdivisions within the District are at or below the highest authorized amount for this district, as shown on Exhibit B.
- Section 9. The City Clerk is authorized and directed to give the notice of hearing required by the 1972 Act.
- Section 10. Exhibits A and B are part of the resolution.

#### **Table of Contents:**

Exhibit A – District Map

Exhibit B – FY2019/20 Subdivision Budgets & Parcel Assessments

#### **EXHIBIT A**



#### **EXHIBIT A-1**

## NEIGHBORHOOD LANDSCAPING DISTRICT

### **LOCATION MAP LEGEND**

| 1<br>Arlington Park #1<br>Arlington Park Creekside #2                   | <u><b>9</b></u><br>Villa Palazzo     |
|---|--------------------------------------|
| Arlington Park Creekside #3 Arlington Park Creekside #4 Wickford Square | <b>10</b><br>Windemere Estates       |
| <b>2</b><br>Jacinto Village #3<br>Shasta Meadows                        | <b>11</b><br>East Land Park Village  |
| <u>3</u><br>Laguna Vista  | 12<br>Del Paso Nuevo #1 & #3         |
| <u>4</u>  | <u>13</u><br>Chardonnay              |
| Cameron 5<br>Laguna Vega<br>Sheldon Farms<br>Sheldon Whitehouse         | <b>14</b><br>Kelton                  |
| <u>5</u>  | <b>15</b><br>Sunrise 94              |
| Laguna Verde #1<br>Laguna Verde #2<br>Laguna Parkway<br>Newport Cove    | <u>16</u><br>Jones Ranch             |
| <u>6</u><br>Regency Place   | <u>17</u><br>Elder Place             |
| Stonewood   | <u>18</u><br>Zorba Court             |
| <u><b>7</b></u> Brookfield Meadows #2 Colony Brookfield Liberty Lane    | <u>19</u><br>Evergreen Phase I       |
| <u>8</u>  | <u>20</u><br>66th Street Subdivision |

Carriage Estates

#### **EXHIBIT B**

# NEIGHBORHOOD LANDSCAPING DISTRICT SUBDIVISION BUDGET AND PARCEL ASSESSMENTS FUND 2205, FOR FY2019/20

The annual budget for each individual subdivision is as follows:

| nnual budget for each inc           | FY2019/20                |             |           | FY2019/20                |
|-------------------------------------|--------------------------|-------------|-----------|--------------------------|
|                                     | Estimated Beginning Fund | FY2019/20   | FY2019/20 | Estimated<br>Ending Fund |
| Subdivision                         | Balance                  | Assessments |           | Balance                  |
| 66 <sup>th</sup> Street Subdivision | 7,891                    | 3,703       | 4,918     | 6,676                    |
| Arlington Pk #1                     | (2,642)                  | 5,628       | 4,828     | (1,842)                  |
| Arlington Pk Creekside #2           | 9,585                    | 16,728      | 19,147    | 7,166                    |
| Arlington Pk Creekside #3           | (2,759)                  | 7,200       | 6,300     | (1,859)                  |
| Arlington Pk Creekside #4           | (1,985)                  | 7,735       | 6,735     | (985)                    |
| Brookfield Meadows #2               | 7,613                    | 13,259      | 13,259    | 7,613                    |
| Cameron 5                           | 4,924                    | 7,031       | 8,281     | 3,674                    |
| Carriage Estates                    | 17,709                   | 7,064       | 11,754    | 13,019                   |
| Chardonnay                          | 6,666                    | 3,686       | 3,686     | 6,666                    |
| Colony Brookfield                   | 7,643                    | 13,325      | 13,325    | 7,643                    |
| Del Paso Nuevo (Units 1 and 3)      | 79,685                   | 13,239      | 19,959    | 72,965                   |
| East Land Park Village              | 16,422                   | 22,996      | 27,403    | 12,015                   |
| Elder Place                         | 14,695                   | 4,863       | 5,763     | 13,795                   |
| Evergreen Phase I                   | 11,090                   | -           | -         | 11,090                   |
| Jacinto Village #3                  | (13,938)                 | 4,168       | 308       | (10,078)                 |
| Jones Ranch                         | 14,934                   | 4,550       | 5,404     | 14,080                   |
| Kelton                              | 9,916                    | 8,848       | 11,313    | 7,451                    |
| Laguna Parkway                      | 12,863                   | 20,040      | 21,914    | 10,989                   |
| Laguna Vega                         | 3,779                    | 14,022      | 13,481    | 4,320                    |
| Laguna Verde                        | 8,995                    | 12,731      | 12,731    | 8,995                    |
| Laguna Verde 2                      | 1,057                    | 7,669       | 7,634     | 1,092                    |
| Laguna Vista                        | 8,163                    | 5,796       | 7,696     | 6,263                    |
| Liberty Lane                        | 8,462                    | 8,670       | 7,753     | 9,379                    |
| Newport Cove                        | 11,245                   | 7,977       | 6,605     | 12,617                   |
| Regency Place                       | 5,793                    | 9,047       | 9,047     | 5,793                    |
| Shasta Meadows                      | 10,155                   | 5,962       | 7,714     | 8,403                    |
| Sheldon Farms                       | 6,610                    | 8,872       | 10,975    | 4,507                    |
| Sheldon Whitehouse                  | 3,033                    | 10,693      | 10,693    | 3,033                    |
| Stonewood                           | 14,201                   | 7,085       | 9,290     | 11,996                   |
| Sunrise 94                          | 6,065                    | 4,668       | 4,668     | 6,065                    |
| Villa Palazzo                       | 4,402                    | 5,115       | 5,768     | 3,749                    |
| Wickford Square                     | (9,104)                  | 15,319      | 13,319    | (7,104)                  |
| Windemere Estates                   | 10,700                   | 8,256       | 11,072    | 7,884                    |
| Zorba Court                         | 1,410                    | 3,101       | 3,101     | 1,410                    |
| Total                               | 295,278                  | 299,046     | 325,840   | 268,484                  |

## **EXHIBIT B (Continued)**

The following is a breakdown of the actual cost per single-family lot in each subdivision.

|  |                 | Maximum             |                     | Proposed            |
|--|-----------------|---------------------|---------------------|---------------------|
| Cub division                                       | # -61 -4-       | Authorized In       | Actual              | Actual              |
| Subdivision<br>66 <sup>th</sup> Street Subdivision | # of Lots<br>19 | FY2019/20<br>256.46 | FY2018/19<br>187.64 | FY2019/20<br>194.88 |
| Arlington Pk #1                                    | 84              | 67.00               | 67.00               | 67.00               |
| Arlington Pk Creekside #2                          | 76              |                     | 211.64              |                     |
|  |                 | 265.00<br>120.00    |                     | 220.10              |
| Arlington Pk Creekside #3                          | 60              | 65.00               | 120.00              | 120.00              |
| Arlington Pk Creekside #4  Brookfield Meadows #2   | 119             |                     | 65.00<br>234.04     |                     |
|  | 55              | 241.07              |                     | 241.06              |
| Cameron 5  | 26              | 270.41              | 260.34              | 270.40              |
| Chardenness  | 23              | 373.74              | 279.20              | 307.12              |
| Chardonnay   | 97              | 38.00               | 38.00               | 38.00               |
| Colony Brookfield                                  | 74              | 190.00              | 173.14              | 180.06              |
| Del Paso Nuevo (Units 1 and 3)                     | 79              | 199.58              | 167.58              | 167.58              |
| East Land Park Village                             | 90              | 255.51              | 246.00              | 255.50              |
| Elder Place  | 14              | 509.96              | 318.70              | 347.32              |
| Evergreen Phase I**                                | 60              | 124.95              | 400.00              | 442.70              |
| Jacinto Village #3                                 | 29              | 143.71              | 138.32              | 143.70              |
| Jones Ranch  | 23              | 301.63              | 190.46              | 197.82              |
| Kelton   | 146             | 60.60               | 60.60               | 60.60               |
| Laguna Parkway                                     | 318             | 63.02               | 63.02               | 63.02               |
| Laguna Vega  | 270             | 63.87               | 49.46               | 51.92               |
| Laguna Verde                                       | 128             | 99.46               | 99.46               | 99.46               |
| Laguna Verde 2                                     | 43              | 178.34              | 178.34              | 178.34              |
| Laguna Vista                                       | 72              | 145.97              | 73.18               | 80.50               |
| Liberty Lane                                       | 74              | 206.72              | 112.80              | 117.16              |
| Newport Cove                                       | 62              | 128.66              | 128.66              | 128.66              |
| Regency Place:                                     |                 |                     |                     |                     |
| Single Family                                      | 133             | 52.88               | 52.88               | 52.88               |
| Multi Family                                       | 56              | 35.97               | 35.96               | 35.96               |
| Shasta Meadows                                     | 22              | 301.63              | 246.38              | 271.02              |
| Sheldon Farms                                      | 103             | 153.29              | 74.90               | 86.14               |
| Sheldon Whitehouse                                 | 163             | 70.88               | 59.64               | 65.60               |
| Stonewood  | 261             | 31.68               | 26.10               | 27.14               |
| Sunrise 94   | 19              | 245.67              | 236.52              | 245.66              |
| Villa Palazzo                                      | 80              | 105.00              | 58.12               | 63.92               |
| Wickford Square                                    | 103             | 148.73              | 143.20              | 148.72              |
| Windemere Estates                                  | 50              | 190.00              | 158.98              | 165.12              |
| Zorba Court  | 9               | 344.51              | 334.42              | 344.50              |

<sup>\*\*</sup> This subdivision is annexed but inactive due to a lack of development.