



CITY OF SACRAMENTO

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CITY MANAGER'S OFFICE
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PLANNING DIRECTOR

March 24, 1981

APPROVED
BY THE CITY COUNCIL

City Council
Sacramento, California

MAR 31 1981

Honorable Members in Session:

OFFICE OF THE
CITY CLERK

SUBJECT: SACOG's Draft 1981-82 Work Program (M-562)

SUMMARY

In response to the Sacramento Area Council of Governments' (SACOG) request for comments on their Draft 1981-82 Work Program and the Planning Department's General Plan Update data needs, staff has prepared the following evaluation of this work program for your approval and transmittal to the SACOG Board. There are seven topic areas addressed where SACOG staff assistance, pass through funding, or a refocus of the designated work activities for a particular subelement of the work program is desirable. Staff is requesting SACOG staff assistance for development of the Circulation, Air Quality, and Land Use Elements, and either staff assistance or pass through funding for full preparation of the Energy Element. In addition, we would expect that the SACOG staff would be able to provide a consistency analysis between our alternative growth scenarios and both adopted SACOG plans and the land use plans of other member jurisdictions under the work activities indicated for Subelement CDEP-6, Public Facilities Planning and Coordination.

Pass through funding to maintain an assistant planner position for planning and monitoring efforts required for implementation of the 1979 and 1982 Air Quality Plans is also requested at the same level as SACOG has provided in the past.

Based on our review of SACOG's work activities proposed for the 1981-82 fiscal year, a revision to Subelement RTP-3, Transportation Systems Management (TSM) Planning, is also proposed so as to place more emphasis on analyzing the full range of TSM strategies available, in addition to evaluating transit service operations.

Staff recommends that the Council endorse these requests for SACOG staff assistance, funding and revisions to their work program, as detailed in this staff report, and to formally transmit these comments to the SACOG Board.

BACKGROUND INFORMATION

There are seven topic areas where SACOG staff assistance, funding, or alterations to their work program are requested. Five of these areas relate to the City's General Plan Update efforts; one deals with funding for Air Quality Plan implementation; and the other request speaks to the work activities proposed within the Transportation Systems Management Planning subelement. The precise level of assistance or proposed revisions to SACOG's work program is detailed below.

Energy Element - The City has recently adopted a comprehensive energy program which includes implementing ordinances for certain requirements to ensure energy conservation measures are provided within a proposed development plan. While the Council did approve a new energy planner position, it now seems highly unlikely that this position could be filled in the near future due to financial constraints. Therefore, while existing staff is providing some of the necessary review of projects for consistency with City energy ordinances, there is insufficient staff time to also adequately prepare an energy element. Subelement CDEP-4, titled "Energy Conservation Planning" in SACOG's Draft Work Program details that SACOG staff and/or monetary assistance to cities and counties for development of energy conservation programs would be provided. Therefore, staff is requesting that either a portion of these funds be provided to the City to hire a six-month, limited-term assistant planner to develop our Energy Element or that SACOG provide the staff assistance to our department for preparation of this element. This assistance would be similar to that provided to the City of Roseville for preparation of their energy element.

Circulation Element - The major issue to be addressed in the Circulation Element is the current and projected future status of transportation facility financing for capital and maintenance costs. As the regional transportation planning agency, SACOG is the local expert on the current status of State and Federal transportation financing. Their experience in preparing the Regional Transportation Plan, the Transportation Improvement Program, and the soon-to-be-released Alternative Transit Financing Study is invaluable for the data needs that will be required for preparation of our Circulation Element. In addition, SACOG is the regional expert on airport operations and aviation safety issues to be addressed in the Circulation and Safety Elements.

While direct monetary subsidies are not necessarily appropriate or required for preparation of the Circulation Element, we will need some level of SACOG staff assistance for City staff preparation of this element. Therefore, it would be appropriate to advise SACOG at this time of our anticipated level of staff assistance to be required during the 1981-82 fiscal year.

Air Quality Element - The level of SACOG assistance for this element is similar to what would be required for the Circulation Element. Essentially, the City may need a significant level of assistance from SACOG staff for development and evaluation of air quality improvement

tactics. The level of data needs and SACOG staff assistance will depend on the content of the Draft 1982 Air Quality Plan to be released in June.

Land Use Element - Demographic data which indicates projected future population, employment, and housing trends will be vital for determining what land use changes will be necessary to accommodate future growth levels. Subelement ARTS-4, Data Development, Analysis, and Dissemination, indicates that selected data projections from housing and population modules will be developed. This subelement will provide general purpose demographic data, while the City will probably require more specific and possibly refined forecasts for our General Plan Update purposes.

Subelement ARTS-6, Regional Census Data Center, indicates that special tabulations will be provided based on member jurisdictions' requests. Cross tabulations which illustrate the relationship between individual demographic categories based on the final 1980 census data will be needed to more specifically identify community characteristics. This information will be extremely useful in attempting to design the future growth trends for a particular community plan area.

It appears that the City's demographic needs will be accommodated based on SACOG's 1981-82 Work Program subelement descriptions. However, notice of our forthcoming data needs should be provided to SACOG to ensure that our requirements are planned for once a particular subelement is further defined and implemented.

General Plan Consistency Analysis - The City's General Plan Update Work Program includes the initial preparation of alternative land use scenarios based on varying growth levels. Due to the constrained time frame set for development of these scenarios, staff evaluation of their consistency with adopted SACOG plans and the adopted land use plans of other jurisdictions in the region is limited. Therefore, it would seem proper and perhaps even more appropriate if SACOG staff were to undertake such an analysis. Subelement CDEP-6, Public Facilities Planning and Coordination, does indicate that consistency analyses of City plan amendments with adopted SACOG plans would be provided. However, the level of analysis we are requesting is more expansive than what the work activities under this subelement indicates. Therefore, staff is requesting that the description and possibly budgeting of the work activities under this subelement be revised to include a consistency analysis of our General Plan Update land use/growth scenarios with adopted SACOG plans and other member jurisdictions' adopted land use plans.

Air Quality Plan Implementation Funds - In fiscal year 1979-80, the City received \$20,000 from SACOG to develop the Parking Management Program in response to the adopted 1979 Air Quality Plan. In 1980-81, the City received \$35,000 for continued implementation of the 1979 Plan and to assist in preparation of the 1982 Air Quality Plan. Based

on the preliminary transportation control measures developed for this 1982 plan, implementation of even more extensive air quality tactics than what was included in the previous plan may be required.

In addition to developing air quality programs, the City is also required to provide semi-annual and annual air quality plan implementation progress reports based on federal requirements.

Therefore, pass through funds at the same level as last year (\$35,000) is requested to maintain a full-time assistant planner position to evaluate, develop, and monitor specific air quality tactics implementation programs for the 1981-82 fiscal year. This request seems reasonable because the responsibility for implementation of this plan (and the effects of future federal funding sanctions for noncompliance with this plan) will fall on the cities and counties in the region. Subelement CDEP-3 of SACOG's Work Program titled Air Quality Planning, does not provide for such pass through funding to member jurisdictions even though the budget figure for this subelement is about \$161,000. The work activities indicated for this subelement include conducting public reviews and finalizing the 1982 Air Quality Plan, analysis of the transportation and air quality implications of the adopted plan, coordination with member jurisdictions on plan implementation and preparation of annual and semi-annual progress reports.

Transportation Systems Management Planning - Subelement RTP-3 of SACOG's 1980-81 Work Program indicates that its objective is to continue development of a travel monitoring program at the regional level and assess performance of Transportation Systems Management (TSM) strategies in operation. However, the work activities indicated for this subelement only addresses evaluating transit operations and to conduct one screen-line traffic count along the American River.

Transportation Systems Management measures are primarily intended to increase the available capacity of a transportation facility by increasing its efficiency with minimal capital improvements. As the City's ability to develop new road facilities becomes even more limited in the future, the implementation of TSM measures will take on even greater importance. Some examples of TSM measures include ramp metering, signalization of intersections, synchronization of signals, channelization of roadways, flexible work hours, car/van pooling, bus preemption of traffic signals, and bicycle facility improvements. As a secondary effect, TSM measures help reduce vehicle congestion, thereby helping to improve air quality.

The recommendation proposed for this subelement of SACOG's work program would be to revise the work activities description to include an analysis of the full range of TSM measures in addition to transit operation monitoring and transit information dissemination. This requested information would be extremely useful in determining the cost effectiveness of a particular TSM measure which is either currently being implemented or which could be proposed for implementation in the future.

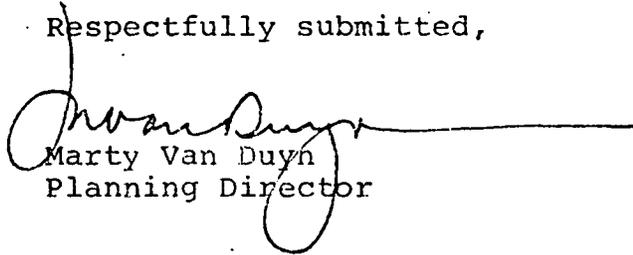
RECOMMENDATION

It is recommended that the Council endorse the following list of proposed SACOG's Draft 1981-82 Work Program comments and requests for staff or monetary assistance for the City's General Plan Update efforts and to formally transmit these comments to the SACOG Board:

1. Energy Element: Provision of monetary assistance to hire an assistant planner for a six-month period (about \$12,500) or for SACOG to provide the same level of assistance from their in-house staff.
2. Circulation and Air Quality Elements: Provision of SACOG staff assistance and information necessary for preparation of these elements. It is estimated that a total of about one to two person months would be required to compile and assess the necessary information.
3. Land Use Element: Provision of required demographic information relating to future population, housing, and employment projections and the assumptions used to develop those projects. A revised set of such projections may be requested based on review and possible alteration to the assumptions used to develop these projections. In addition, the City will need special cross tabulations of population and employment characteristics using the 1980 census data.
4. General Plan Consistency Analysis: Provision of a consistency analysis between the alternative land use scenarios developed for the City's General Plan Update effort and adopted SACOG plans and land use plans of other related jurisdictions in the region. This request would probably require a revision to the description and possibly budgeting of the work activities contained in Subelement CDEP-6, Public Facilities Planning and Coordination.
5. Air Quality Plan Implementation Funds: Provision of pass through funds to maintain a full-time assistant planner for the 1981-82 fiscal year to conduct necessary planning and implementation monitoring efforts for both the 1979 and 1982 Air Quality Plans. A total of \$35,000 is requested for both the assistant planner position and to reimburse City staff assistance from the Traffic Engineering Division. This is the same level of pass through funding which the City is currently receiving.

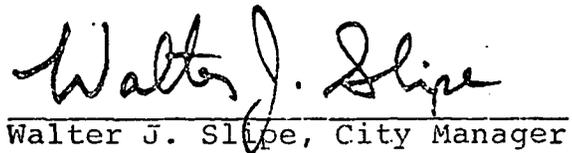
6. Transportation Systems Management Planning: Revise the work activities' description under Subelement RTP-3 to add an analysis of the development potential, impacts, and cost effectiveness of the full range of TSM strategies which either are currently or could be implemented in the region in the future. This proposed work activities' revision would be consistent with the goal and objective indicated for this subelement.

Respectfully submitted,



Marty Van Duyn
Planning Director

RECOMMENDATION APPROVED:



Walter J. Slupe, City Manager

MVD:SP:jm
M-562

March 31, 1981
All Districts