

DEPARTMENT OF  
PUBLIC WORKS

CITY OF SACRAMENTO  
CALIFORNIA

927 10<sup>th</sup> STREET, STE. 100  
SACRAMENTO, CA  
95814-2700

PROJECT DELIVERY DIVISION

PH. (916) 264-8300  
FAX (916) 264-8281

August 7, 2001

City Council  
Sacramento, California

Honorable Members in Session:

**SUBJECT: COMPOSITION OF SACRAMENTO TRANSPORTATION AUTHORITY (STA)  
GOVERNING BOARD**

**LOCATION AND COUNCIL DISTRICT:** Citywide. All Districts.

**RECOMMENDATION:**

Staff recommends that the City Council approve an alternative approach to the voting system being proposed for use by the Sacramento Transportation Authority (STA) Board.

**CONTACT PERSON:** Barbara Wendt, Senior Management Analyst, 264-0186

**FOR COUNCIL MEETING OF:** August 28, 2001

**SUMMARY:**

On April 17, 2001, the County Board of Supervisors approved a resolution to add two new members to the existing 11 member STA Board. The Sacramento City Council must approve this action in order for it to take effect. The addition of two Board positions would alter the jurisdictional representation of the STA Board in a manner that would not reflect the county's population distribution. The staff recommended approach would establish a population-based

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voting system that reflects a proportional share of the countywide population. The City Council recommendation should be made to the County Board of Supervisors who have the authority to determine the composition of the STA Board.

**COMMITTEE/COMMISSION ACTION:**

No action has been taken by City Committees or Commissions.

**BACKGROUND INFORMATION:**

The California Public Utilities Code dictates that the representational composition of the STA Governing Board is determined by the County Board of Supervisors. The County Board action must be approved by four of the cities represented and by a majority of cities having a majority of the population in the incorporated area of the county. The existing Board is made up of the following members:

- 5 members – County of Sacramento
  - 4 members – City of Sacramento
  - 1 member – City of Citrus Heights
  - 1 member – Cities of Folsom /Galt /Isleton
- 11

On April 17, 2001, the Sacramento County Board of Supervisors approved Resolution 2001-0411 to add two members to the existing Board. The City of Elk Grove would appoint one of the new members. The cities of Folsom, Isleton, and Galt would gain a second seat. The City of Folsom would appoint a representative and the cities of Galt and Isleton would jointly appoint one member. The County recommended that the new STA Board would consist of the following members:

- 5 members – County of Sacramento
  - 4 members – City of Sacramento
  - 1 member – City of Citrus Heights
  - 1 member – City of Elk Grove
  - 1 member – City of Folsom
  - 1 member – Cities of Galt/Isleton
- 13

Actions Taken By Participating Jurisdictions

In addition to the County of Sacramento, the cities of Elk Grove, Folsom and Galt have formally approved the addition of two additional STA Board members. Citrus Heights and Isleton are supportive of the proposal but have not taken formal action. The new board membership must be ratified by the City of Sacramento in order for it to take effect.

Population Representation Issue

If approved by the majority of the cities, the addition of two board members would alter the population-based representation of the board membership. For example, four members would represent the cities of Citrus Heights, Elk Grove, Folsom, Galt and Isleton. The combined population of these cities is 239,090. The City of Sacramento also has four members represented, yet has a population nearly twice as large. The table below shows the most current SACOG population estimates for the jurisdictions represented on the STA Board.

Alternative Population Based Approach

Staff recommends an alternative, population-based, voting method that would give STA Board members one vote for every 20,000 people represented. This method would give a board seat and voting power to new cities and provide the City of Sacramento a proportional share of votes that reflects our larger population. The Sacramento Area Council of Governments (SACOG) Board uses a similar voting method. The table below shows the number of votes that would be assigned to each jurisdiction based on one vote per 20,000 population.

Jurisdiction	Population (1/1/01)	% of County Population	STA Board Members	Recommended Proportional Votes
County of Sacramento	600,810	47.7%	5	30 (6 per member)
City of Sacramento	418,700	33.3%	4	21 (5.25 per member)
City of Citrus Heights	86,800	6.9%	1	4
City of Elk Grove	74,000	5.9%	1	4
City of Folsom	57,200	4.5%	1	3
City of Galt	20,250	1.6%		
City of Isleton	840	0.1%	1	1

If the City Council approves this alternative approach, a recommendation should be made to the County Board of Supervisors who have the authority to determine the composition of the STA Board.

**FINANCIAL CONSIDERATIONS:**

A change in STA Board membership will not have a financial impact.

**ENVIRONMENTAL CONSIDERATIONS:**

The proposed action does not involve an activity that may cause either a direct physical change in the environment, or a reasonably foreseeable indirect physical change in the environment. Therefore the proposed action is not considered a "project" as defined by the California Environmental Quality Act (CEQA) and does not require further environmental review.

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**POLICY CONSIDERATIONS:**

If the staff recommended voting approach is approved by the City Council and adopted by the County Board of Supervisors, the four STA Board members representing the City of Sacramento would have 5.25 votes each. This change would provide the City of Sacramento with voting power that fairly represents its existing population.

**ESBD CONSIDERATIONS:**


No goods or services are involved with the proposed action.


Respectfully submitted,

  
Francesca Lee Halbakken  
Project Delivery Manager

RECOMMENDATION APPROVED:

Approved:

  
ROBERT P. THOMAS  
City Manager

  
Michael Kashiwagi  
Director of Public Works

S/TSWKGRP/F&PServ/Funding Programs & Applications/Measure A/Composition of STA Governing Board

## RESOLUTION NO.

### RESOLUTION RECOMMENDING AN ALTERNATIVE APPROACH TO THE VOTING SYSTEM USED BY THE SACRAMENTO TRANSPORTATION AUTHORITY (STA) GOVERNING BOARD

**THE CITY COUNCIL OF THE CITY OF SACRAMENTO RESOLVES THAT:**

1. An alternative STA Governing Board voting approach will be recommended to the County Board of Supervisors.
2. Each STA Board member will have approximately one vote for every 20,000 population as shown in the table below in order to provide population-based voting representation.

<b>Jurisdiction</b>	<b>Population (1/1/01)</b>	<b>STA Board Members</b>	<b>Recommended Proportional Votes</b>
County of Sacramento	600,810	5	30 (6 per member)
City of Sacramento	418,700	4	21 (5.25 per member)
City of Citrus Heights	86,800	1	4
City of Elk Grove	74,000	1	4
City of Folsom	57,200	1	3
City of Galt	20,250		
City of Isleton	840	1	1

The City of Sacramento supports the addition of two new STA Board members representing newly established cities.

\_\_\_\_\_  
MAYOR

ATTEST:

\_\_\_\_\_  
CITY CLERK

FOR CITY CLERK USE ONLY

RESOLUTION NO.: \_\_\_\_\_

DATE ADOPTED: \_\_\_\_\_



Item 4, 2

OFFICE OF THE  
CITY MANAGER

CITY OF SACRAMENTO  
CALIFORNIA

CITY HALL  
ROOM 101  
SACRAMENTO, CA  
95814-2684

PH 916-264-5704  
FAX 916-264-7618

August 28, 2001

To: Mayor  
Councilmembers

From: Robert P. Thomas, City Manager

RE: Composition of Sacramento Transportation Authority (STA) Governing Board

The attached letter is forwarded for your information.

My advice is for the City Council to discuss the item and give staff directions. However, I recommend that the City Council not adopt the item until we have a chance to meet with the County of Sacramento and the other cities regarding the governance issues.

We will bring this item back to the City Council in 30 days for final action.

Thank you for your cooperation

CC: Brian Williams, STA  
Betty Masuoka, Assistant City Manager  
Thomas V. Lee, Deputy City Manager  
Mike Kashiwagi, Director, Public Works



*Incorporated July 1, 2000*  
 8400 Laguna Palms Way  
 Elk Grove, California 95758

**CITY OF ELK GROVE**  
 Telephone: 916.683.7111  
 Fax: 916.691.2001  
[www.elkgrovecity.org](http://www.elkgrovecity.org)

Post-It® Fax Note	7871	Date	8/24	# of pages	2
To	Bob Thomas	From	David Jenkins		
Co./Dept.		Co.			
Phone #		Phone #			
Fax #	264-7618	Fax #			

COPY SENT VIA FACSIMILE TRANSMISSION

August 24, 2001

**ROBERT P. THOMAS**  
 City Manager  
 City of Sacramento  
 927 10<sup>th</sup> Street, Suite 100  
 Sacramento, California 95814-2700

**RE: COMPOSITION OF SACRAMENTO TRANSPORTATION AUTHORITY  
 (STA) GOVERNING BOARD – Sacramento City Council Meeting on  
 August 28, 2001**

Dear Mr. Thomas:

Thank you for providing me today via facsimile transmission a copy of your staff report regarding the proposed change in the composition of the STA.

As we have discussed on a few occasions, the Elk Grove City Council is *very* interested in and concerned about the lack of action by the Sacramento City Council on the previously proposed County reorganization of the STA. The net effect of this inaction has been to deny Elk Grove a seat on STA Governing Board.

We discussed at our recent monthly manager's meeting our mutual desire to have City Council representatives from Elk Grove and the City of Sacramento and the City Managers meet and discuss some prominent issues of mutual interest and concern. They included:

1. STA Membership/Governance
2. Sphere of Influence/Annexation of Laguna West
3. Funding for the Sheldon Road Interchange
4. Other matters of interest and/or concern to the Sacramento City Council and you.

I've discussed with Mayor Michael Leary the issue of scheduling a meeting with representatives of the Elk Grove City Council and Sacramento City Council and notified you on August 17, 2001 of his interest to see this meeting happen. I memorialized my request to you in my e-mail of that same date.

On behalf of the Mayor and Council of Elk Grove, I am requesting that action on STA representation by the Sacramento City Council be delayed until an ad-hoc committee of our respective Councils is able to meet and go over the STA issue in more detail. If the Sacramento City Council acts on the proposed STA reorganization as presented by City staff, I fear that it will leave little room for representatives of our City Council to explore this and other STA representation alternatives in a meaningful and productive manner. The Elk Grove City Council has held off taking other measures to secure STA Board membership in anticipation of representatives from our two cities meeting.

I would appreciate it if you would see that Mayor Fargo and other City Council members are provided with copies of my letter.

Thank you for your assistance on this important matter.

Sincerely,



DAVID M. JINKENS  
City Manager

- C: Mayor and Council, Elk Grove (w/attachment)
- City Attorney (w/attachment)
- City Clerk (w/attachment)
- Pending



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CITY CLERK

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