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CITY OF SACRAMENTO

DEPARTMENT OF POLICE

HALL OF JUSTICE
813 - 8TH STREET

SACRAMENTO, CALIFORNIA 95814
TELEPHONE (916) 449-5121

JOHN P. KEARNS
CHIEF OF POLICE

January 21, 1986

Budget & Finance Committee
Sacramento, California

CITY MANAGER'S OFFICE
RECEIVED
JAN 22 1986

Honorable Members in Session:

SUBJECT: PROPOSAL FOR GRANT FUNDING-TRUANCY ENFORCEMENT PROGRAM

SUMMARY

The Sacramento Police Department is requesting permission to submit a proposal to the County of Sacramento for grant funding through the County Justice System Subvention Program to augment our existing Truancy Enforcement Program by two officers. The total budget for the augmentation is \$151,459. It is the County's intention to fund all grant applications in their entirety, therefore a City match is not required at the time of application.

Statistical information and other studies indicate that juveniles are being arrested for a large percentage of daytime crimes. The Department realizes that the monitoring of truant youths is an effective means of deterring criminal activities.

The Truancy Enforcement Program has been successful in returning youths to school, reducing the number of daytime crimes in the targeted areas and fostering good working relationships with students, educators, parents, and the business and neighborhood communities. In 1984, the program produced \$31,630 in Average Daily Attendance (ADA) money for the affected school districts. One thousand seven hundred and seven (1,707) truants were returned to school at a rate of \$18.53 per student per day. In 1985, 1,778 truants were returned to school resulting in \$32,946 ADA money that the school received. ADA money is received only for those students in attendance or with an excused absence.

BACKGROUND

The Sacramento Police Department has operated our current Truancy Enforcement Program since 1980. Initially, the program was funded by the Sacramento Housing and Redevelopment Agency with Community Development Block Grant monies. Both

the Department and the City have determined the program to be extremely effective and have increased the number of personnel over the years. A sergeant was added in August 1985 to provide supervision and control and increase the effectiveness of the program. Presently, the program is being funded by the City. The program currently consists of six police officers and one sergeant to contact and return truant youths to school in five targeted neighborhoods. Adding two officers to the Truancy Enforcement Team will enable the Department to expand the program into other target areas. The Truancy Enforcement Program not only returns youths to school to allow them to receive an education, but has reduced the number of daytime crimes committed by truant juveniles. Additionally, the program generates ADA revenue for school districts which would otherwise have been lost for unexcused absences. The additional revenue is used to improve the quality of education.

FINANCIAL DATA

The total operating budget for the augmentation is \$151,459. A City match is not required.

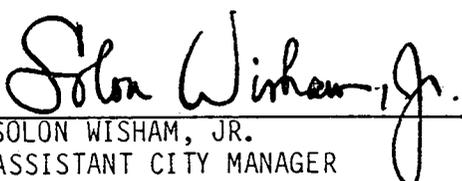
RECOMMENDATION

It is requested that the Committee recommend approval of this grant application to City Council. This application is being submitted concurrently to the City Council for their approval, thereby allowing us to meet a January 31, 1986 deadline for grant submission to the County of Sacramento.

Respectfully submitted,


JOHN P. KEARNS
CHIEF OF POLICE

RECOMMENDATION APPROVED:


SOLON WISHAM, JR.
ASSISTANT CITY MANAGER

JPK:ket
REF: 1-53
Attachment

SACRAMENTO HUMAN SERVICE COMMON APPLICATION FORM - COVER SHEET

1. Applicant Agency City of Sacramento - Police Dept.
 Address 813 6th Street
 Phone 449-5491 449-5377
 Contact Person Connie Kimoto Lt. Ron Shaw

2. Type of Agency:
 Private non profit
 Private for profit
 School District
 Government
 Other _____

3. Title and brief description of project (include goals, target population, services to be provided)
Truancy Enforcement Program Augmentation -
 The goal is to reduce daytime residential burglaries and other crimes. The target population is students truant from school. The program provides direct service to the truants by returning them to school and indirect services to the community by providing a safer environment.

4. Type of Application:
 New
 Continuation
 Revision
 Supplement

7. Project service area (be specific) 8. This is year 1
 Currently in the neighborhoods of North- of a 1
 gate Gardenland, Del Paso Heights, Oak Year project
 Park, Woodbine, & Meadowview. Will expand into other areas by analyzing high burglary rate areas & following the trend.

5. Project duration:
12 months
 Start 7/1/86
 End 6/30/87

9. This application is being sent to the following funding sources for consideration:

Area 4 Agency _____ United Way _____
 Manpower (CETA) _____ City Revenue Sharing _____
 County Revenue Sharing _____ Other County Justice System
Subvention Program

6. Est. number of persons to be served _____

10. Total Project Costs

	Current Year	This Proposal	Subsequent Year +1	Subsequent Year +2	Subsequent Year +3
Federal					
State					
County		\$151,459			
City	\$456,960				
United Way					
Other _____					
Other _____					
In-Kind					
TOTAL	\$456,960	\$151,459			

This application has been duly authorized for submittal by the governing body of the applicant agency.

 AUTHORIZED SIGNATURE

 TITLE

 DATE

PROJECT SUMMARY

Applicant/Agency: Sacramento Police Department

Project Title: Truancy Enforcement Program

Contact Person: Lt. Ron Shaw
625 H Street
Sacramento, CA 95814
(916) 449-5377

PROBLEM

A large percentage of residential burglaries occurring during the daytime hours are attributed to juveniles. Most occur during school hours and are believed to be committed by youths while truant from school. In the late 1960's and the early 1970's the Los Angeles Police Department experimented by establishing patrol truancy teams to keep the students within targeted neighborhoods in school. The program resulted in a reduction of daytime burglaries and enhancement of the department's community relations program. In 1971 the Sacramento Police Department established its Sacramento Truancy Enforcement Program (STEP). A team of field officers worked with County Probation and the schools to identify truants and take enforcement action against those deemed to be habitual. The program resulted in numerous arrests and a dramatic decrease in daytime residential burglaries, auto burglaries, and petty thefts.

The California Bureau of Criminal Statistics Report of April 1985 indicates a continual decrease in juveniles arrested for burglary. Juveniles accounted for more than half (54.2 percent) of the State's burglary arrests in 1974, and then declined to about one-third (33.1 percent) ten years later. The reasons for this decline are attributed to proactive prevention programs. According to juvenile delinquency prevention practitioners and criminologists attending the Attorney General's 1985 Crime Conference, truancy prevention and public awareness programs are responsible for the decline.

This trend appears to be applicable to the City of Sacramento. The Oak Park area is an example. Because of various factors, including population density, close proximity of two high school campuses, and the high incidence of drug/narcotic abuse, the Oak Park area suffers a greater number of daytime residential burglaries than do other defined target areas. There were 203 residential burglaries reported in 1983 and 228 reported in 1984, an increase of over 12%. After concentrating two Truancy Enforcement Officers in the area, the number of reported residential burglaries declined to 70 during the first six months of 1985. During 1984 the Truancy Enforcement Team arrested 228 persons on felony charges. Seventy-eight (78) of these were for burglary. In 1985 they made 395 felony arrests with 193 being for burglary.

PROBLEM (cont.'d)

There are six school districts that have campuses within the City of Sacramento. The Sacramento City Unified School District is the largest with over forty-three thousand students. The Truancy Enforcement Team contacted 1,739 truants in 1983, 1,707 in 1984, and 1,778 in 1985. At \$18.53 per student per day in Average Daily Attendance (ADA) funds, nearly ninety-seven thousand dollars have been generated for the school districts over the three year period.

Truant youths are also prone to congregate in the vicinity of certain businesses they find attractive. This tends to intimidate and frighten away potential customers. This often leads to incidents of anti-social behavior with a tendency to gravitate toward membership in one of the various youth gangs.

During 1984 and 1985 two of the officers assigned to the Truancy Enforcement Team were funded by the Sacramento Housing and Redevelopment Agency through Community Development Block Grant monies. This grant expired December 31, 1985. The funding for the two officers is currently being paid from the City's General Fund.

Presently the program consists of six police officers and one sergeant to contact and return truant youths to school in five targeted neighborhoods. The targeted neighborhoods are identified as Oak Park, Woodbine, Meadowview, Gardenland and Del Paso Heights. Adding two officers to the Truancy Enforcement Team will enable the Department to expand the program into other neighborhoods. The Sacramento Metropolitan Chamber of Commerce Public Safety Task Force identified the Truancy Enforcement Program as "an effective aid in preventing juvenile crime" and recommended "an expansion of the program to encompass other target areas."

The funded officers will be assigned to defined target areas in the economically depressed areas of the City. It is felt that the residents and business owners in the depressed areas can least afford the effects of being burglarized or of having customers frightened away. Other team members work throughout the City as well as the target areas.

OBJECTIVES

1. To keep youths in school to receive the education and training necessary for seeking gainful employment and becoming a productive member of society.
2. To effect an overall decrease of daylight residential burglaries within the identified target areas.
3. To reduce the incidence of truancy by working closely with school authorities, parents, and the judicial system.
4. To identify members of any of the various youth gangs and alert the Youth Gang Detail, Office of Investigations when one is found.
5. To deter truant youths from loitering in public places.
6. To promote a better business climate, where customers are not afraid to patronize stores.

ACTIVITIES

1. We will define several geographical areas with a high incidence of residential burglaries and deploy the officers within those areas. They will work closely with burglary investigators and the Crime Analysis Unit to locate and arrest identified burglary suspects.
2. We will investigate all school age youths found wandering or loitering within the defined areas during normal school hours.
3. We will maintain a close liaison with the school authorities to assist in identifying habitual truants.
4. We will complete Field Contact Reports on all truant contacts and during other suspicious circumstances.
5. We will make parent contacts in those instances when it is felt that we can assist the family in solving the truancy problem.
6. We will make business contacts in order to deter the loitering of juveniles which discourages patronage of the businesses.

EVALUATION

A progress report will be prepared monthly. It will address the following:

1. Compare the incidence of daytime residential burglaries within the target areas to those previously reported.
2. The number of burglary arrests made by the Truancy Enforcement Team broken down by adult and juvenile offender.
3. The number of other felony arrests made by the Truancy Enforcement Team broken down by adult and juvenile offender.
4. The number of misdemeanor arrests made by the Truancy Enforcement Team broken down by adult and juvenile offender.
5. The number of contacts with truants.
6. School contacts
7. Parent contacts
8. Business contacts
9. Number of youth gang members identified.
10. Number of truants referred to the Probation Department.

The reports will be prepared by the Section Commander, Selective Enforcement Section, 625 H Street, Sacramento, CA 95814 (916) 449-5377.

BUDGET SUMMARY FORMAT

I. SALARIES & EMPLOYEE BENEFITS

A. <u>Salaries & Wages</u> (list all positions and salaries)	\$ 65,284	
B. <u>Retirement</u> (list all benefits by type and percentage)	18,724 (retirement)	(28.681%)
	196 (unemployment ins.)	(0.3%)
	\$ 4,204 (workmans comp.)	(6.44%)
C. <u>Employee Group Insurance</u>	\$ 6,800	

TOTAL SALARIES & EMPLOYEE BENEFITS \$ 95,208

II. SERVICES & SUPPLIES

A. <u>Office Expense</u> (i.e., stationery, office supplies, duplicating services)	\$ _____	
B. <u>Equipment Maintenance</u> (i.e., service contracts, repairs)	\$ 11,667	
C. <u>Communications</u> (i.e., telephone monthly service charge, installation charges, toll charges and message units, postage)	\$ _____	
D. <u>Travel</u> (i.e., per diem, public transportation, vehicle operation)	\$ _____	
E. <u>Training</u> (i.e., conferences, institutes, seminars)	\$ _____	
F. <u>Professional & Specialized Services</u> (i.e., consultants)	\$ _____	
G. <u>Facilities Operations</u> (i.e., maintenance, utilities)	\$ _____	
H. <u>Rents & Leases</u> (i.e., rental of equipment space)	\$ _____	
I. <u>Insurance</u> (i.e., worker's compensation, fire, burglary)	\$ _____	
J. <u>Uniform Allowance</u> (\$650/man/year)	1,300	

TOTAL SERVICES & SUPPLIES \$ 12,967

III. OTHER CHARGES

- A. Support & Care of Persons
(i.e., foster home, feeding,
clothing, dental services,
general medical) \$ _____
- B. Indirect Cost (23.29% of Salaries) \$ 15,204

TOTAL OTHER CHARGES \$ 15,204

IV. FIXED ASSETS

- A. Lease/Purchase \$ _____ -Vehicle = \$23,300
- B. Equipment (list by name) \$ 28,080 -Safety = 2,100
-Radio = 2,680
- C. Structures & Improvements \$ _____

TOTAL FIXED ASSETS \$ 28,080

TOTAL BUDGET \$ 151,459

QUARTERLY COST TABLE

First Quarter	Second Quarter	Third Quarter	Fourth Quarter	Total
58,927	30,844	30,844	30,844	151,459

(afa1106)

1.2 FRINGE BENEFITS

	TOTAL PROJECT	REQUESTED SHARE	OTHER SOURCE	IN -KIND
✓ Health Insurance	\$6,800	\$6,800	---	---
0 FICA	N/A	N/A	---	---
0 Disability Insurance	Incl	Incl	---	---
✓ Unemployment Insurance	196	196	---	---
✓ Dental Plan	Incl	Incl	---	---
✓ Retirement Plan	18,724	18,724	---	---
✓ Life Insurance	Incl	Incl	---	---
✓ Workers Compensation	4,204	4,204	---	---
TOTAL	\$29,924	\$29,924	---	---

RESOLUTION NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL ON DATE OF

RESOLUTION AUTHORIZING THE CITY MANAGER TO SUBMIT A
GRANT APPLICATION TO THE COUNTY OF SACRAMENTO ON
BEHALF OF THE POLICE DEPARTMENT FOR AUGMENTATION
OF THE TRUANCY ENFORCEMENT PROGRAM

Be It Resolved by the Council of the City of Sacramento:

That the City Manager is hereby authorized to submit a grant application on behalf of the Police Department's Selective Enforcement Section in the amount of \$151,459 for the purpose of expanding the Truancy Enforcement Program.

MAYOR

ATTEST:

CITY CLERK



SACRAMENTO HOUSING AND REDEVELOPMENT AGENCY



January 27, 1986

Sacramento City Council
Sacramento, California

Honorable Members in Session:

SUBJECT: Suggested Position Statement on Potential Gramm-Rudman Reductions and Other Proposed Federal Budget Rescissions, Deferrals, and Cuts Affecting the Sacramento Housing and Redevelopment Agency

SUMMARY

Table 1 summarizes the impact of the variety of funding cuts proposed by the federal Administration which affect our programs funded through the federal Department of Housing and Urban Development.* Many of them anticipate and/or go beyond cuts which would be triggered by Gramm-Rudman. In particular, a proposed deferral of an additional 15 percent of previously authorized CDBG funds, beyond that which would be triggered by Gramm-Rudman, is highlighted. A suggested, strongly worded, complaint to our Congressional delegation is attached.

BACKGROUND

Over the past several years, all of our housing and community development programs have been frequent and repeated targets for budget reductions. For example, CDBG funds coming to the City and County have been cut from a high in 1981-82 of approximately \$11 million, to a 1985 level of around \$9 million, and a proposed 1986 level of around \$6 million, not accounting for inflation.

*Note: We have not yet had time to fully analyze the impact of our non-HUD programs such as elderly nutrition, foster grandparents, etc.

(1)

SACRAMENTO HOUSING AND REDEVELOPMENT AGENCY

Sacramento City Council
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Equally severe problems loom in our public housing and Section 8 programs. For example, in 1987, the Administration is proposing passing one-half of the administrative costs of the Section 8 program on to the localities. For Sacramento, this would imply a \$700,000 annual revenue loss. Table 1 summarizes the overall impact of the most recently announced series of reductions on Agency programs. The reduction from \$35.8 million in 1985 to \$17.6 million in 1987 represents a 51 percent reduction over a two-year period. At a time when we are trying to turn around our most troubled neighborhoods, house the homeless, deal with increasing housing affordability problems and a deteriorating older housing stock, and provide critical public services, we do not think it is either fair or appropriate to single out these programs for such severe and unbalanced cuts which go beyond Gramm-Rudman. We therefore believe that the time is right for a strongly worded protest to our Congressional delegation.

FINANCIAL DATA

See Table 1.

ENVIRONMENTAL DATA

Not applicable.

POLICY IMPLICATIONS

The policy implications of the proposed cuts are myriad. Cuts in CDBG imply reductions in neighborhood improvements, housing rehabilitation, public services, and economic development.

Reductions in Public Housing Operating Subsidies and Modernization funds may eventually lead us to rent adjustments, or more drastically, sale of our units.

The virtual freeze in Section 8 and cancellation of the subsidized housing construction programs implies abandonment of our slim hopes of meaningfully addressing housing affordability and availability for the very low income.

Our rehabilitation goals will be seriously curtailed by the elimination of the Section 312 (housing rehab) and Rental Rehab Block Grant (RRBG) programs.

SACRAMENTO HOUSING AND REDEVELOPMENT AGENCY

Sacramento City Council
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Overall, the proposed 51 percent reduction in HUD funding for Agency programs implies serious policy and program modifications, including staff reductions, elimination of programs, and other stern measures, not to mention increasing pressure on City and County budgets to pick up the slack.

VOTE AND RECOMMENDATION OF COMMISSION

It is anticipated that at its regular meeting of January 27, 1986, the Sacramento Housing and Redevelopment Agency will adopt a motion recommending approval of the attached resolution. If they fail to do so, you will be notified prior to your meeting of January 28, 1986.

RECOMMENDATION

Staff recommends adoption of the attached resolution which authorizes and directs the Mayor to transmit letters to our Congressional delegation, in substantially the same format as attached hereto, expressing our serious concerns about the proposed federal budget cuts.

Respectfully submitted,

William H. Edgar
WILLIAM H. EDGAR
Executive Director

TRANSMITTAL TO COUNCIL:

WALTER J. SLIPE
City Manager

Contact Person: John Molloy
440-1360

RESOLUTION No.

Adopted by The Sacramento City Council on date of

AUTHORIZING TRANSMITTAL OF LETTERS TO CONGRESS
EXPRESSING OPPOSITION TO PROPOSED
FEDERAL BUDGET REDUCTIONS

WHEREAS, the City Council is deeply and seriously concerned about the impacts of proposed federal budget reductions, rescissions, and deferrals affecting housing and community development programs; and

WHEREAS, the City is financially unable to make up for what constitutes an abrogation of long standing and well substantiated federal responsibilities in these areas; and

WHEREAS, the City Council wishes to go on record opposing these actions; now, therefore,

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

Section 1. The Mayor is authorized and directed to communicate our strong concerns to our Congressional delegation on these matters in writing, with copies to appropriate administration officials, in substantially the form attached to the staff report dated January 27, 1986.

Mayor

ATTEST:

CITY CLERK

z:trans/fed/red