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**DEPARTMENT OF PARKS
AND COMMUNITY SERVICES**

CITY OF SACRAMENTO
CALIFORNIA

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November 21, 1989

DIVISIONS:
CROCKER ART MUSEUM
GOLF
METROPOLITAN ARTS
MUSEUM AND HISTORY
PARKS
RECREATION
ZOO

WALTER S. UEDA
DEPUTY DIRECTOR

Budget and Finance Committee
Transportation and Community Development Committee
Sacramento, California

Honorable Members in Session

SUBJECT: 1989 Master Plan Update for Park Facilities and Recreation Services

SUMMARY

The Department of Parks and Community Services and the Parks and Recreation Citizens Advisory Committee has completed the 1989 Master Plan for Park Facilities and Recreation Services. This report requests that the City Council: (1) approve the environmental Negative Declaration; (2) approve the 1989 Master Plan Update as part of the 1988 City General Plan; (3) adopt fees for printed copies of the final Master Plan; and (4) establish a Park Financing Steering Committee.

BACKGROUND

In 1984 the City Council adopted a Master Plan for Park Facilities and Recreation Services. The 1984 Plan suggested that an update be produced every five years. Over the past two years the Citizens Advisory Committee has worked with the Department of Parks and Community Services management and staff and held seven community meetings to develop the 1989 Master Plan Update.

The 1989 Master Plan Update does not rewrite the 1984 Plan. The methodology and policies contained in the 1984 Plan are relevant today. The 1989 Master

Plan Update highlights accomplishments since the 1984 Plan, focuses on new priorities for the next five years, and updates the Plan's statistical information. A draft Executive Summary of the 1989 Master Plan Update is attached as Exhibit A. Updates of the park maps are currently being prepared and will be included in the final document.

Major issues presented in the 1989 Master Plan Update include the following:

- Recognize the need for new funding mechanisms to achieve the goals of the Master Plan;
- Develop a Park Master Plan for the Riverfront Park Site (current City Landfill);
- Increase access to the Sacramento and American Rivers, including acquisition and development of the Sacramento River Parkway Plan;
- Develop additional regional parks;
- Expand the current bicycle network;
- Increase volunteer and private sector involvement in park and recreation development and programs;
- Improve park rest rooms;
- Increase nonprofit support organizations for parks and recreation;
- Expand joint-use policies with school districts.

The Citizens Advisory Committee considers the first three action items to be priorities and has requested that City Council address special attention to them (Exhibit B). Two of these items are already being addressed by staff. The third requests action by Council for further study. Following is a brief overview of each item's status:

1. New long-range funding alternatives. The financial impacts of implementing the 1989 Master Plan Update are immense. Options to remedy the current discrepancy between the City's inventory of park and recreation projects and development costs include a per parcel tax, a bond issue, or additional development fees. Such funding alternatives will guarantee long-range funding for such projects as playgrounds, tennis courts, swimming pools, and community centers.

As the City's population continues to increase and current park funding policy relies on the City's Quimby Ordinance, the discrepancy between park development (at five acres per 1,000 population) and available funds is estimated to be between \$40 and \$100 million in the next twenty years.

This report recommends a steering committee be formed (including members of the Citizens Advisory Committee) to research funding mechanisms and report back to Council in six months. Without new funding sources, the goals of the 1989 Master Plan Update will not be realized.

2. Master Plan for Riverfront Park Site. The current City landfill site at 28th and C Streets is a designated park site in the 1984 and 1989 Master Plans. As the Landfill's closure date approaches, it is imperative that a Park Master Plan be developed.

Currently an environmental document is being prepared which will address the site's potential for a park. Department of Parks and Community Services staff will continue to review the environmental documents and, when they are complete, prepare a park Master Plan based on the feasibility of preserving and developing the site for future recreational and open space uses.

3. Increase access to the Sacramento and American Rivers. This policy is recognized as a long-term goal to the future quality of life in Sacramento. Opportunities to increase river access may be lost if not acted upon in a timely manner.

The Department of Parks and Community Services' staff is currently developing a proposal to utilize Proposition 70 grant funds to acquire land for the Sacramento River Parkway as part of an ongoing effort to continue expansion of the City's river access.

ENVIRONMENTAL DETERMINATION OF MASTER PLAN

An environmental determination was conducted under the direction of the City Planning Department. An expanded negative declaration and initial study were conducted to determine the environmental effects of the 1989 Master Plan Update. A copy is on file with the City Clerk's office. It has been determined that there are no significant adverse impacts resulting from the Plan. Environmental assessments of specific projects (i.e., development of parks, dedication of park land) which may have an impact, will be prepared when details are known to accurately assess the actual impacts.

A Negative Declaration was filed by the Environmental Coordinator.

PLANNING COMMISSION ACTION

The Planning Commission, at its July 13, 1989 meeting, reviewed the 1989 Master Plan Update. The Commission ratified the environmental Negative Declaration and determined that the Plan is consistent with the General Plan (see Exhibit C).

FINANCIAL DATA

The cost of producing the 1988 Master Plan Update is approximately \$24,000. These funds were transferred from the Quimby interest account as approved by Council on March 21, 1989. The printing and binding costs of the final plan and the executive summary are approximately \$20 and \$10, respectively. In order to offset these costs and make the document available to interested persons, it is recommended that a fee of \$20 and \$10 (including sales tax) be adopted for each of the plans. Copies will be available in all City-County libraries for public review, as well as in the Parks and Community Services offices.

POLICY CONSIDERATIONS

Two policy changes presented in the 1989 Master Plan Update are as follows:

North Natomas Park Development. The park planning policy for North Natomas will differ from other areas of the City. Basically, neighborhood parks will be minimized and community and regional parks will be substantially increased (see Page 47). The reasons for this change are that community parks result in lower construction, maintenance and operation costs, and they can accommodate a greater variety of recreational activities.

Park Rest Room Policy. The 1984 Master Plan and current practice discourages the construction of park rest rooms in all neighborhood and most community parks. The majority of park rest rooms are 30 to 40 years old and have faced years of misuse and vandalism. It is the goal of the 1989 Master Plan to improve the condition of park rest rooms. This policy calls for the elimination of rest rooms in most neighborhood parks and the improvement of rest rooms in community and regional parks (see Page 207). Neighborhood meetings will be held before any action to remove park rest rooms is taken. Rest rooms recommended for possible removal are at the following parks: Johnston, Richardson Village, Strawberry Manor, Fremont, Muir, Lawrence and Wood.

MBE/WBE EFFORTS

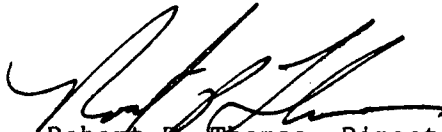
No impact.

RECOMMENDATION

It is recommended that the Budget and Finance Committee approve this report and forward it to the full City Council for action. Further, it is recommended that the City Council, by resolution,

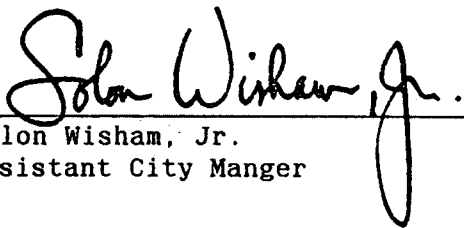
1. Approve the Negative Declaration;
2. Recommend approval of the 1989 Master Plan Update for Park Facilities and Recreation Services as a part of the 1988 General Plan (Public Facilities and Services Element, Park and Recreation Services);
3. Adopt the following fees for the 1989 Master Plan Update:
 - \$20.00 - Final Document
 - 10.00 - Executive Summary
4. Direct the City Manager to establish a steering committee to examine long-range funding alternatives and report back to Council with recommendations in six months.

Respectfully submitted,



Robert P. Thomas, Director
Parks & Community Services

Recommendations Approved:



Solon Wisham, Jr.
Assistant City Manger

November 21, 1989
All Districts

RPT:pmg
mp2council

EXHIBIT B

A RESOLUTION FROM THE CITIZEN'S ADVISORY COMMITTEE TO THE CITY COUNCIL

THIS RESOLUTION REQUESTS THAT THE CITY MANAGER CONTINUE WORK TO ACCOMPLISH THE FOLLOWING MAJOR ACTION GOALS FROM THE 1989 MASTER PLAN UPDATE FOR PARK FACILITIES AND RECREATION SERVICES:

Whereas, The Citizens Advisory Committee developed The 1989 Master Plan Update for Park Facilities and Recreation Services over the past two years and set forth three major priorities to improve recreational opportunities for the citizens of Sacramento; and

Whereas, accomplishment of large scale capital facilities and rehabilitation of existing park facilities cannot be funded through traditional City funding sources; and

Whereas, development of a park master plan for the Riverfront Park Site (the current City Landfill at 28th and C Streets) must be prepared to preserve this historic riverfront property as a public park site; and

Whereas, expansion and completion of river access along both the Sacramento and American Rivers must be accomplished to better utilize Sacramento's greatest assets,

NOW, THEREFORE BE IT RESOLVED THAT THE CITY COUNCIL HEREBY:

Directs the City Manager to pursue the accomplishment of the following and report back quarterly to the City Council:

1. New funding options including a proposal for a per parcel tax or bond issue;
2. Park master plan for Riverfront Park Site;
3. Action plan for increased access to the Sacramento and American Rivers.

Respectfully submitted,

The Department of Parks and Community Services CITIZENS ADVISORY COMMITTEE

Karolyn Simon, Chairperson
Donna Pozzi
Ed Vinson
Susan Brill-Lehn
Dan Ware

William Gill, Vice-Chairperson
Susan Z'berg
Shirley Plant
Merle Z'berg
Jim De Journett

City Planning Commission
Sacramento, California

Members in Session:

Subject: 1989 MASTER PLAN UPDATE FOR PARK FACILITIES AND RECREATION SERVICES

SUMMARY

Staff has determined that the 1989 Master Plan for Parks and Recreation is consistent with the General Plan, and recommends that the Planning Commission ratify the negative declaration and make a determination that it is consistent with the General Plan.

BACKGROUND

In 1984 the City Council adopted a Master Plan for Park Facilities and Recreation Services. Since this time the Department of Parks and Recreation has monitored the implementation of the Master Plan; and in 1987 it was decided the Master Plan should be updated to focus on accomplishing goals and objectives that have been reached and new directions that the community and the Department of Parks and Recreation should pursue. The Master Plan Update does not rewrite adopted policy, but only recommends new programs that should be taken to comply with City policy and outlines past accomplishments.

Staff has reviewed the proposed Master Plan Update, and it has been determined that it is consistent with the General Plan. The Master Plan Update also complies with General Plan policy to conduct a periodic review of this plan.

ENVIRONMENTAL DETERMINATION

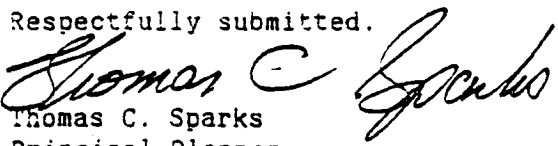
The Environmental Coordinator has determined that the 1989 Master Plan Update does not have a significant impact to the environment; therefore, a negative declaration has been prepared.

RECOMMENDATIONS

Staff recommends the following actions:

- A. Ratify the negative declaration.
- B. Make a determination that the 1989 Master Plan Update for Park Facilities and Recreation Services is consistent with the General Plan.

Respectfully submitted.


Thomas C. Sparks
Principal Planner

TCS:GZ:ob

RESOLUTION NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF _____

A RESOLUTION APPROVING THE 1989 MASTER PLAN UPDATE FOR PARK AND RECREATION SERVICES

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

1. Approve the Negative Declaration;
2. Recommend approval of the 1989 Master Plan Update for Park Facilities and Recreation Services as a part of the 1988 General Plan (Public Facilities and Services Element, Park and Recreation Services);
3. Adopt the following fees for the 1989 Master Plan Update:
 - \$20.00 - Final Document
 - 10.00 - Executive Summary
4. Direct the City Manager to establish a steering committee to examine long-range funding alternatives and report back to Council with recommendations in six months.

MAYOR

ATTEST:

CITY CLERK

FOR CITY CLERK USE ONLY

RESOLUTION NO.: _____

DATE ADOPTED: _____