



6.1

OFFICE OF THE
CITY MANAGER

CITY OF SACRAMENTO
CALIFORNIA

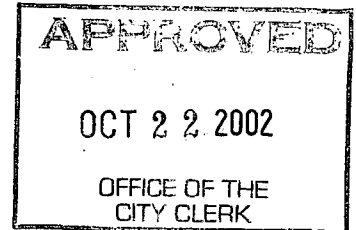
CITY HALL
ROOM 101
SACRAMENTO, CA
95814-2684

PH 916-264-5704
FAX 916-264-7618

October 22, 2002

City Council
Sacramento, California

Honorable Members in Session:



SUBJECT: Sacramento Area Council of Governments (SACOG) Membership/Voting Structure

LOCATION AND COUNCIL DISTRICT: Citywide, Regional

RECOMMENDATION:

It is recommended that the City Council review the attached SACOG staff report regarding proposed changes to the membership and voting structure of SACOG. The SACOG Board is scheduled to take action on the attached report on October 17, 2002. It is recommended that the City Council receive an update as to actions take by the SACOG Board at their October 17, 2002 meeting and then provide direction as to the proposed changes.

CONTACT PERSONS: Ken Nishimoto, Deputy City Manager, 264-7204
Theresa Arnold, Senior Engineer, 264-5514

FOR THE COUNCIL MEETING OFF: October 22, 2002

SUMMARY:

This report recommends that the City Council review the attached SACOG staff report (Exhibit A) regarding proposed changes to the membership and voting structure of SACOG. Staff will provide an update to the City Council as to actions taken by the SACOG Board on the proposed changes.

Based on the review of the recommendations contained in the attached SACOG staff report and the update from the October 17, 2002, SACOG Board meeting, it is recommended that the City Council provide direction as to the membership and voting structure of SACOG

BACKGROUND:

On October 7, 2002, the Administration Committee of SACOG met to discuss SACOG Board composition alternatives. The Administration Committee recommends that the SACOG Board direct legal counsel to develop appropriate Joint Powers Authority (JPA) language to implement the Board composition presented in Exhibit A and be brought to the Board in November for review and/or action.

Highlights of the Administration Committee proposal are as follows:

- ◆ 1 seat for each member city and county, except that City of Sacramento will have 3 seats and Sacramento County will have 4 seats. Number of seats will grow from 19 to 30.
- ◆ Proposal retains a two stage voting structure (Stage one Unweighted and Stage two Weighted)
- ◆ Unweighted vote: City of Sacramento Unweighted vote grows from 2 to 3. Sacramento County grows from 3 to 4. All other jurisdictions have 1 vote (Same as seats).
- ◆ Weighted vote: City of Sacramento Weighted votes grows from 4 to 8. Sacramento County grows from 6 to 10. All other jurisdictions have one vote per 100,000 population or portion thereof. Isleton with a population of 840 has the same weighted vote as Citrus Heights with a population of 87,400.
- ◆ In terms of percent of total vote, the City loses on the Unweighted vote and gains on the weighted vote as proposed
- ◆ Weighted vote requires two-thirds vote. City/County of Sacramento maintain their veto
- ◆ Exhibit B contains a comparison of the current vs. proposed
- ◆ An additional change that is recommended is that member jurisdictions without current Board seats can appoint Official Representatives that would sit as voting members on Board committees. Official Representatives serving on committees will be compensated in the same manner as Board members. The proposal is to have

this in place as an interim step during the period the Board is making final determination and obtaining ratification to proposed changes to membership and voting structure.

Staff will report to the City Council at the October 22, 2002, City Council meeting actions taken by the SACOG Board at their October 17, 2002, Board meeting. JPA amendments require the approval of $\frac{3}{4}$ of (5 of 6) member counties and $\frac{3}{4}$ (15 of 19) member cities.

FINANCIAL CONSIDERATIONS:

The City of Sacramento pays an annual membership assessment of \$50,244. The assessment is based on 12 cents per capita.

POLICY CONSIDERATIONS:

A policy issue for consideration by the City Council is the annual membership assessment based on population when the proposed membership seats, unweighted vote and weighted vote will not be strictly population based.

ENVIRONMENTAL CONSIDERATIONS:

Not applicable.

ESBD EFFORTS:

Not applicable.

Respectfully submitted,



Ken Nishimoto
Deputy City Manager

APPROVED:



Robert P. Thomas
City Manager



SACOG BOARD OF DIRECTORS

Item #02-10-15
Action

October 9, 2002

SACOG BOARD COMPOSITION/STRUCTURE

ISSUE: At the SACOG Board Meeting held on September 9th, the Board directed the Administration Committee to continue the discussion of Board composition alternatives.

RECOMMENDATION: The Administration Committee recommends that the SACOG Board direct legal counsel to develop appropriate JPA language to implement the Board Composition presented in Attachment 1 and any Board Rule changes required to implement the committee structure described below. Proposed language would be brought back to the Board in November for review and/or action.

DISCUSSION: The Board directed the Administration Committee to develop Board a composition alternative which provides for at least one Board seat for each member jurisdiction while maintaining a joint veto mechanism for Sacramento City and County. The Board further directed the Committee to examine the Board's committee structure.

As an interim measure, while the JPA amendment process is progressing, the Administration Committee (Directors Cosgrove, Briggs, Miklos, and Niello present) recommends that the Board immediately revamp the committee structure and encourage all member jurisdictions without current Board seats to appoint Official Representatives who would sit as voting members on Board committees. The Committee felt that the Official Representatives should be compensated in the same manner as Board members for committee work, which would require changes to the Rules of the Board.

The Committee also recommends the revised Board Composition as shown in Attachment 1. The concept features one seat for each member city and county, except that Sacramento City would have three seats and Sacramento County would have four seats. Should Loomis, Placerville and the future Rancho Cordova choose to join, the Board would consist of 33 members. The two-stage voting structure remains, but the second stage weighting has been reworked to maintain the Sacramento City/County veto threshold, even with the addition of several cities.

Should the Board accept this recommendation, proposed language will be brought back in November for consideration and approval for circulation to member jurisdictions as a JPA amendment. JPA amendments require the approval of 3/4 (5 of 6) member counties and 3/4 (15 of 19) member cities.

Approved by:

MARTIN TUTTLE
Executive Director

Key Staff: Robert Faseler, Director of Finance, (916) 733-3210
Joan Medeiros, Deputy Executive Director, (916) 733-3207

MT:RF:tms
Attachment

SACOG Two-Stage Voting: The Balance of Power

30 Member Board - Using 2002 DOF E-1 Population Estimates

Vote Group View				Stage One		Stage two	
				Unweighted		Weighted	
Vote Group	Population 1/1/02	% of Population	Seats / Votes	% of Seats / Votes	Weighted Votes	% of Weighted Votes	
El Dorado Unincorporated	129,400	6.51%	1	3.33%	2	4.65%	
Placer Unincorporated	100,500	5.06%	1	3.33%	2	4.65%	
Auburn	12,300	0.62%	1	3.33%	1	2.33%	
Colfax	1,650	0.08%	1	3.33%	1	2.33%	
Lincoln	17,700	0.89%	1	3.33%	1	2.33%	
Rocklin	41,100	2.07%	1	3.33%	1	2.33%	
Roseville	85,500	4.30%	1	3.33%	1	2.33%	
Sacramento Unincorporated	602,160	30.30%	4	13.33%	10	23.26%	
Sacramento City	426,000	21.44%	3	10.00%	8	18.60%	
Citrus Heights	87,400	4.40%	1	3.33%	1	2.33%	
Elk Grove	81,400	4.10%	1	3.33%	1	2.33%	
Folsom	60,800	3.06%	1	3.33%	1	2.33%	
Galt	21,300	1.07%	1	3.33%	1	2.33%	
Isleton	840	0.04%	1	3.33%	1	2.33%	
Sutter Unincorporated	28,250	1.42%	1	3.33%	1	2.33%	
Live Oak	6,450	0.32%	1	3.33%	1	2.33%	
Yuba City	47,200	2.38%	1	3.33%	1	2.33%	
Yolo Unincorporated	21,800	1.10%	1	3.33%	1	2.33%	
Davis	63,300	3.19%	1	3.33%	1	2.33%	
West Sacramento	34,500	1.74%	1	3.33%	1	2.33%	
Winters	6,300	0.32%	1	3.33%	1	2.33%	
Woodland	50,400	2.54%	1	3.33%	1	2.33%	
Yuba Unincorporated	46,360	2.33%	1	3.33%	1	2.33%	
Marysville	12,300	0.62%	1	3.33%	1	2.33%	
Wheatland	2,340	0.12%	1	3.33%	1	2.33%	
TOTALS	1,987,250	100.00%	30	100.00%	43	100.00%	

Other Views				Stage One		Stage two	
				Unweighted		Weighted	
County / County	Population 1/1/02	% of Population	Seats / Votes	% of Seats / Votes	Weighted Votes	% of Weighted Votes	
El Dorado	129,400	6.51%	1	3.33%	2	4.65%	
Placer	258,750	13.02%	6	20.00%	7	16.28%	
Sacramento	1,279,900	64.41%	12	40.00%	23	53.49%	
Sutter	81,900	4.12%	3	10.00%	3	6.98%	
Yolo	176,300	8.87%	5	16.67%	5	11.63%	
Yuba	61,000	3.07%	3	10.00%	3	6.98%	
Total	1,987,250	100.00%	30	100.00%	43	100.00%	
Sacto City + Sacto Uninc	1,028,160	51.74%	7	23.33%	18	41.86%	
County / City							
All Counties	928,470	46.72%	9	30.00%	17	39.53%	
All Cities	1,058,780	53.28%	21	70.00%	26	60.47%	
Total	1,987,250	100.00%	30	100.00%	43	100.00%	

STAGE 1 NOTES:

- Affirmative votes from the greater of 7 members or a majority of members present and voting are required to act.
- At stage 1, Sacto City and Sacto County, combined, *do not* represent a majority of votes, while the balance of jurisdictions *do* represent a majority.
- Additional seats/votes are added as cities join. Placerville, Loomis and the future Rancho Cordova are near-term possibilities.

STAGE 2 NOTES:

- Immediately following a vote of an approved agenda item, members representing two jurisdictions may call for a weighted second vote to be taken.
- A 2/3 super-majority of total possible votes (29 of 43) carries the action.
- At stage 2, a required 2/3 majority requires the approval of either Sacto City or Sacto County to pass, thus providing a effective veto should both Sacto City and Sacto County disapprove.
- Additional weighted votes are added for cities and counties for each additional 100,000 population or portion thereof except:
 - Sacto Uninc votes remains at 10 until the population therein exceeds 1,100,000, at which time a vote will be added, and thereafter at 1 vote per additional 100,000.
 - Sacto City votes remains at 8 until the population therein exceeds 900,000, at which time a vote will be added, and thereafter at 1 vote per additional 100,000.

SACOG Membership - Voting Structure

		Current	Proposed
1	Total - Seats/Stage One Votes	19	30
2	City of Sacramento - Seats/Stage One Votes	2	3
3	City of Sacramento - Seats/Stage One Votes % of Total	10.53%	10.00%
4	Total - Weighted Votes/Stage Two	26	43
5	City of Sacramento - Weighted Votes/Stage Two	4	8
6	City of Sacramento - Weighted Votes/Stage Two % of Total	15.38%	18.60%
7	City of Sacramento % of Total Population	21.44%	21.44%
8	Stage One Voting	Greater of 7 members or Majority Members Present	No Change
9	Stage Two Weighted Voting	Members Representing Two Jurisdictions may call for Weighted Vote. 2/3 Vote Required. Need City or County of Sacramento support to pass	No Change
10	Additional Weighted Votes	1 vote per additional 100,000 population. Sac County 6 votes until unincorporated population exceeds 700,000 then 1 per additional 100,000. City of Sacramento 4 votes until population exceeds 500,000 then 1 per additional 100,000	1 vote per additional 100,000 population. Sac County 10 votes until unincorporated population exceeds 1,100,000 then 1 per additional 100,000. City of Sacramento 8 votes until population exceeds 900,000 then 1 per additional 100,000