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NEIGHBORHOODS, PLANNING &
DEVELOPMENT SERVICES
DEPARTMENT

CITY OF SACRAMENTO
CALIFORNIA

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SACRAMENTO, CA 95833

AREA 4 - ADMINISTRATION
Parks And Recreation - The Benefits Are Endless.

PH 916 566-6525
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December 9, 1999

City Council
Sacramento, California

Honorable Members in Session:

SUBJECT: In-Line Skating Trial Period Terms and Conditions in American
River Parkway

LOCATION AND COUNCIL DISTRICT: American River Parkway,
Council Districts 1, 2, 3

RECOMMENDATION:

This report recommends the City Council adopt the attached resolution supporting the County of Sacramento's In-Line Skating trial program terms and conditions in the American River Parkway.

CONTACT PERSON: Vic Edmisten, Parks Manager, 264-5336
Ron Suter, Director, County Department of Regional
Parks and Open Space, 875-6961

FOR COUNCIL MEETING OF: December 14, 1999

SUMMARY

The County Department of Regional Parks, Recreation and Open Space is the lead agency relative to the In-Line Skating trial program. Senate Bill 193 granted authority to the Board of Supervisors and City Council to allow in-line skating in the American River Parkway. On December 7, 1999, the Board of Supervisors adopted the In-Line Skating Trial Period Terms and Conditions. The County requests Council action to support the In-Line Skating Trial Period Terms and Conditions and the County's effort to allow the trial period to begin on January 1, 2000.



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COMMITTEE/COMMISSION ACTION

Due to timing issues associated with the County's implementation plan, this item was not presented to the City's Parks and Recreation Citizen's Advisory Committee.

BACKGROUND INFORMATION

Amendments to the American River Parkway Plan (e.g., to allow in-line skating) require concurrence from the Board of Supervisors, City Council, and State Legislature. On January 19, 1999 Council adopted Resolution 99-030 (See Exhibit A) at the County's request to support Sacramento County's efforts to initiate such an amendment, establish a one year trial period, and request \$250,000 from the State to fund the amendment, planning, implementation, and monitoring.

As a result of the City's action and earlier initiative by the Board of Supervisors, Senate Bill 193 granted authority to the Board of Supervisors and City Council to allow in-line skating in the American River Parkway.

On December 7, 1999, the Board of Supervisors adopted the In-Line Skating Trial Period Terms and Conditions with the intent of beginning the trial period on January 1, 2000 (See Exhibit B). The County requests Council concurrence of the County's implementation of this program.

FINANCIAL CONSIDERATIONS

There are no financial considerations associated with this report. As lead agency, the County is tasked with the planning, implementation, monitoring, and funding of the In-Line Skate program.

ENVIRONMENTAL CONSIDERATIONS

Environmental requirements associated with allowing in-line skating will be managed by the County of Sacramento as part of the American River Parkway Plan amendment process.

POLICY CONSIDERATIONS

Amendments to the American River Parkway Plan to allow in-line skating require concurrence from the Board of Supervisors, City Council, and State Legislature. Senate Bill 193 granted authority to the Board of Supervisors and City Council to allow in-line skating. On December 7, 1999, the Board of Supervisors adopted the In-Line Skating Trial Period Terms and Conditions. Council's support of the

County's efforts as lead agency to implement the In-Line Skating Trial Period Terms and Conditions on January 1, 2000, is consistent with the Council's adoption of Resolution 99-030 on January 19, 1999 (See Exhibit A).

ESBD EFFORTS

No goods or services are being purchased in this report.

Respectfully submitted,

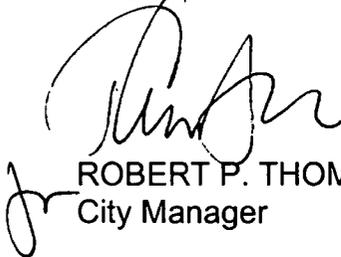


Victor L. Edmisten, Parks Manager



Gary L. Little, Area Director

RECOMMENDATION APPROVED:



ROBERT P. THOMAS
City Manager

RESOLUTION NO. 99-030

ADOPTED BY THE SACRAMENTO CITY COUNCIL

JAN 19 1999

ON DATE OF _____

RESOLUTION SUPPORTING THE COUNTY OF SACRAMENTO'S EFFORTS TO AMEND THE AMERICAN RIVER PARKWAY PLAN TO ALLOW IN-LINE SKATING AS AN ALLOWABLE RECREATIONAL USE OF THE JEDEDIAH SMITH MEMORIAL TRAIL

WHEREAS, the County of Sacramento Board of Supervisors adopted the attached resolution 98-1531 (herein incorporated as Attachment A) to amend the American River Parkway Plan to permit in-line skating on the Jedediah Smith Memorial Trail (Trail); and

WHEREAS, amendment of the Plan requires approval from the County of Sacramento Board of Supervisors, the City Council of the City of Sacramento, and the California State Legislature; and

WHEREAS, the City of Sacramento does not object to the proposed amendment to the Plan;

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

1. City Council supports the County of Sacramento's efforts, under the terms and conditions approved by the Sacramento County Board of Supervisors in County resolution 98-1531 to:

A. Initiate an amendment of the American River Parkway Plan to allow in-line skating as a recreational use on the Trail,

B. Establish a one-year trial period to assess the compatibility of skating with other existing trail uses,

2. City Council supports the request for additional funding in the amount of \$250,000 be pursued through the State Legislature to assist in updating the plan and ensure proper planning, implementation and evaluation of in-line skating on the Trail.

JOE SERNA, JR.

MAYOR

ATTEST:

VALERIE BURROWES

CITY CLERK

FOR CITY CLERK USE ONLY

RESOLUTION NO.: 99-030

DATE ADOPTED: JAN 19 1999

COUNTY OF SACRAMENTO

RESOLUTION NO. 98- 98-1531

**A RESOLUTION OF THE BOARD OF SUPERVISORS
OF THE COUNTY OF SACRAMENTO INITIATING AN AMENDMENT TO THE
SACRAMENTO COUNTY GENERAL PLAN TO REVISE THE AMERICAN RIVER
PARKWAY PLAN RELATING TO IN-LINE SKATING IN THE AMERICAN RIVER
PARKWAY**

WHEREAS, the Board of Supervisors of the County of Sacramento established the In-Line Skating Task Force to identify where in-line skaters should be allowed to skate in the County; and

WHEREAS, the In-Line Skating Task Force recommended allowing in-line skating on the Jedediah Smith Memorial Trail in the American River Parkway ("Parkway Trail"); and

WHEREAS, the Recreation and Park Commission has voted to allow in-line skating on the Parkway Trail; and

WHEREAS, in-line skating is not currently a use allowed on the Parkway Trail according to the American River Parkway Plan; and

WHEREAS, an amendment to the American River Parkway Plan is necessary to allow in-line skating on the Parkway Trail; and

WHEREAS, the Board of Supervisors, the City Council of the City of Sacramento, and the California State Legislature must approve any amendment to the American River Parkway Plan.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF SUPERVISORS OF THE COUNTY OF SACRAMENTO that it hereby initiates an amendment to the County's General Plan to revise the American River Parkway Plan to allow in-line skating on the Parkway Trail on a one-year trial basis and, thereafter, on a permanent basis upon the approval of both the Board of Supervisors and the City Council.

BE IT FURTHER RESOLVED that the proposed amendment would add the following provision to the American River Parkway Plan:

"In-Line skating may be allowed as a recreational use on the Jedediah Smith Memorial Trail ("Trail"), under such terms and conditions as may be established by the Board of Supervisors, for a trial period not to exceed one year. The Sacramento County

DOCS\F1:316576.1

RESOLUTION 99-030

JAN 19 1999

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Department of Parks, Recreation and Open Space ("Department") shall monitor any such trial period and shall report its findings to the Sacramento County Board of Supervisors ("Board of Supervisors") and the City Council of the City of Sacramento ("City Council"). If the City Council and the Board of Supervisors determine that this trial period is successful, in-line skating may be added to the list of permitted recreational uses of the Trail upon approval of both the City Council and the Board of Supervisors."

ON A MOTION by Supervisor Johnson, seconded by Supervisor Nottoli, the foregoing resolution was passed and adopted by the Board of Supervisors of the County of Sacramento, State of California, this 16th day of December, 1998, by the following vote, to wit:

AYES: Supervisors Dickinson, Johnson, Nottoli, Collin
 NOES: Supervisors none
 ABSENT: Supervisors none
 ABSTAIN: Supervisors none

Gene Collins

 Chairperson of the Board of Supervisors



Carol Turner

 Clerk of the Board of Supervisors

FILED

DEC 16 1998

BOARD OF SUPERVISORS

BY *Carol Turner*
 CLERK OF THE BOARD 2

In accordance with Section 25200 of the Government Code of the State of California a copy of this document has been delivered to the Chairman of the Board of Supervisors, County of Sacramento.

DEC 16 1998

Jueryne Douglas

 Deputy Clerk, Board of Supervisors

DOCSSPI-316576.1

99-030
RESOLUTION — JAN 19 1999

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RESOLUTION NO. 99-731

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF _____

APPROVED
DEC 14 1999
OFFICE OF THE
CITY CLERK

**RESOLUTION SUPPORTING THE COUNTY'S IMPLEMENTATION
OF AN IN-LINE SKATING TRIAL PROGRAM
IN THE AMERICAN RIVER PARKWAY**

WHEREAS, the County Department of Regional Parks, Recreation and Open Space is the lead agency for the In-Line Skating trial program in the American River Parkway; and

WHEREAS, on January 19, 1999, the City Council adopted Resolution 99-030 at the County's request to support Sacramento County's efforts to amend the American River Parkway Plan to allow in-line skating, establish a one-year trial period, and request \$250,000 from the State to fund the amendment, planning, implementation, and monitoring of the in-line skating trial period; and

WHEREAS, Senate Bill 193 granted authority to the Board of Supervisors and City Council to allow in-line skating in the American River Parkway; and

WHEREAS, on December 7, 1999, the County of Sacramento Board of Supervisors adopted the terms and conditions for implementation of the In-Line Skating trial program in the American River Parkway (Exhibit B); and

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

- 1. The City Council supports the County of Sacramento's efforts to implement an In-Line Skating trial program under the terms and conditions of the report, In-Line Skating Trial Period Terms and Conditions, adopted on December 7, 1999, by the Sacramento County Board of Supervisors.

The terms and conditions are based on the following:

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RESOLUTION NO.: 7

DATE ADOPTED: _____

- A. Findings of the County of Sacramento In-Line Skating Task Force Majority Report, and in consideration of the concerns raised in the Minority Report.
- B. Terms and conditions identified in this report be adopted for the purposes of reducing potential trail user conflicts, and promoting courteous and safe use of the Jedediah Smith Memorial Trail system by all users.
- C. Staff is not proposing restrictions on locations or hours of use by in-line skaters.
- D. The Director has the authority to modify the terms and conditions when necessary in response to public safety issues that may arise during the one-year In-Line Skating trial period.

MAYOR

ATTEST:

CITY CLERK

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FOR CITY CLERK USE ONLY

RESOLUTION NO.: _____ **8**

DATE ADOPTED: _____

COUNTY OF SACRAMENTO
CALIFORNIA

EXHIBIT B

DEC 7 1999

By Cindy H. Turner
Clerk of the Board

For the Agenda of:
December 7, 1999
11:45 A.M.

TO: Board of Supervisors

FROM: Department of Regional Parks, Recreation and Open Space

SUBJECT: Terms and Conditions For In-Line Skating Trial Period Implementation Plan (10/19/99, #42)

Contact: Gary Kukkola, Deputy Director, phone 875-5925

Recommendation That the Board of Supervisors approve the following action with regard to the implementation of an In-Line Skating trial program in the American River Parkway based on the findings of the County of Sacramento In-Line Skating Task Force Majority Report, and in recognition and consideration of the concerns raised in the Minority Report:

1. Terms and conditions identified in this report be adopted for the purposes of reducing potential trail user conflicts, and promoting courteous and safe use of the Jedediah Smith Memorial Trail system by all users; and
2. The implementation plan outlined in this report be approved, recognizing that staff is not proposing restrictions on locations or hours of use by in-line skaters; and
3. The Director have the authority to modify the terms and conditions when necessary in response to public safety issues that may arise during the one year In-Line Skating trial period.

Background On October 19, 1999, the Board of Supervisors approved a one-year trial period for in-line skating on the American River Parkway trail, commencing on January 1, 2000. The Board directed staff to develop appropriate terms and conditions for the trial period, and report back with a plan for implementation that provides for effective monitoring and evaluation of the trial period.

In-Line Skating Task Force On November 4, staff met with the In-Line Skating Task Force to discuss proposed terms and conditions for the trial period. The meeting was well attended. Members discussed staff's proposal, and made minor modifications and additions. Two members were unable to attend the meeting. Staff spoke with those members on the phone about their concerns and suggestions. All members concur with the terms and conditions and implementation process contained in this report. (*See attachment for attendance*)

City Council

SB 193 granted authority to the Board of Supervisors *and* the City Council to allow in-line skating. Upon Board approval, this item will be scheduled for the City Council consideration in December.

No restrictions

To fully research and document the impacts of adding in-line skating to the trail, staff is proposing that no limitations or restrictions be placed on location or hours for the trial period. Task Force members support this proposal as well.

Some portions of the trail may be unsafe to skaters, depending upon their skating ability. These portions may include steep grades, sharp curves and construction detours. Task Force members felt that signing these areas, rather than restricting use, would be the best solution.

It should be noted that the recent allocation of TEA-21 grant money, coupled with \$234,000 of Air Quality Management District funding will allow for paving to a uniform 12' width, with 4' decomposed shoulders, and some trail re-routes in troublesome areas.

Rules and Regulations

With input from the In-Line Skating Task Force, the following rules and regulations have been developed for use of the American River Bike Trail

- All trail users must yield to horses;
- Pacelines* are prohibited;
- Travel single file in the right lane, except when passing;
- Call out "passing on your left" in a courteous manner when passing;
- Skate "skinny" (arms in, narrow strides) when being passed or passing;
- Wear appropriate gear and equipment;
- No headphones;
- No skateboards, skate skis & poles;
- No skating backwards, in circles or acrobatically;
- Walking or running a dog on a leash while bicycling or skating is prohibited.

**A paceline is a line of cyclist or skaters, following very close behind one another for drafting purposes.*

County Code allows for the Parks Director to establish and post regulations governing the use of park facilities. This code will be used to create and enforce rules and regulations for the in-line skating trial period. Any infraction of these rules can result in a citation. The Department is working with staff from County Counsel, District Attorney and Courts to establish appropriate penalty assessments for violations of these rules and regulations.

Implementation and evaluation strategies

A Park Ranger Assistant will be assigned to the trial period for the purposes of "Observation, Education and Investigation". A phone line will be designated in the Ranger Office during the trial period, to answer questions and take suggestions/complaints. Under the supervision of the Rangers, the staff will be responsible for:

- Public education for trail courtesy and safe practices,
- Monitoring the trial period in the field,
- Responding to questions and complaints,
- Investigating accidents or incidents,
- Providing documentation of the number of incidents and accidents.

Signs for Trial Period

In 1995, the Recreation and Park Commission approved the formation of the American River Parkway Trails Advisory Committee. One of the committee's accomplishments was to develop Trail Sign Standards. Signs for the trial period will be installed in conjunction with the guidelines and standards developed by the Trails Advisory Committee, and subsequently approved by the Recreation and Park Commission. Signs will be installed prior to the trial period to convey the following messages:

- Promote trail courtesy and the trial's rules and regulations,
- Purpose of the trial period,
- Skating is classified as a "hazardous recreational activity".

The "hazardous recreational activity" sign is recommended by County Risk Management and County Counsel to offer liability protection to the County under Government Code Section 831.7. This Section provides that neither a public entity nor a public employee is liable to any person who participates in hazardous recreation activity. This section defines a "hazardous recreation activity" as an activity "which creates a substantial risk of injury to a participant or spectator." In-line skating is included on the non-exclusive list of activities contained in Section 831.7.

Public Education Strategies

Staff and Task Force members discussed appropriate education strategies to inform the public about the trial period. Task Force members will be assisting staff with promoting the trial period with the following tasks.

- Promote trail courtesy with a "Share the Trail" or "Just Say Hi" campaign;
- Brochures to include background and purpose of the in-line trial period, rules and regulations, and steps to report an accident or incident;
- Trail volunteers will be used to promote trail safety and user courtesy;
- Educational publications will be made available in retail stores, schools, sports clubs, and in the park system.

Implementation strategies

Status of Survey

The purpose of the trial period is to validate or dismiss concerns raised in the Minority Report. An independent research firm will be hired to design and conduct a survey to measure the impacts of adding in-line skating to the list of permitted activities for the American River Parkway trail, and compile a Summary of Survey Results from the collected data. This Summary will be used by the Board of Supervisors and City Council to decide whether or not to continue in-line skating on the trail, after the conclusion of the one-year trial.

Request for Proposals were sent to six local research firms on November 5th, with a proposal deadline of November 15th. Two responses were received. Staff will review the proposals and interview the two candidates. The selection of a contractor will be based upon their proposal, qualifications and interview.

Preliminary Budget

Fifty thousand dollars has been allocated to the Parks Department to assist with offsetting some of the costs associated with the trial period. Staff drafted the following proposed budget for implementing, monitoring and evaluating the trial.

Survey; Agreement for Professional Services	\$30,000
Park Ranger Assistant; 30 hours/week for 12 months	13,500
Education materials	1,500
Signs	5,000
<i>Total</i>	<i>\$50,000</i>

Quarterly trial evaluations

A quarterly evaluation of the trial will be conducted by staff. Staff will consider accident and incident reports, number of phone calls, and field observation when conducting the evaluation. This evaluation will be sent to Members of the Board as information. In June 2000, staff will report back to the Board of Supervisors regarding the status of the trial period. By December 2000, a final report will be presented that will include the results of the survey.

The quarterly evaluations will be used to determine whether or not the terms and conditions of the trial need modification in response to safety concerns. Modification of the terms and conditions will be secondary to an education program in response to a particular concern.

Conclusion

Staff has developed, with the concurrence of the In-Line Skating Task Force, terms and conditions for the In-Line Skating trial period. These Terms and Conditions include enforcement of trial rules and regulations, no restrictions for location or hours, and allowances for modification of the terms and conditions, in response to documented safety issues that can not otherwise be addressed.

A Park Ranger Assistant will be assigned to the trial period for the purposes of "Observation, Education and Evaluation." Public education strategies have been developed, and will be implemented with the assistance of the In-Line Skating Task Force members. Quarterly evaluations will be made, and modifications of the trial's terms and conditions will be considered in response to safety issues.

An independent research firm will be hired to develop and implement a survey to measure the impacts of adding in-line skating to the list of permitted activities for the American River Parkway trail. By December 2000, a final report will be presented to the Board, which will include the results of the survey.

Respectfully submitted,

APPROVED:

Ron Suter, Director
Department of Regional Parks,
Recreation and Open Space

Terry Schutten,
County Executive

By:

John O'Farrell, Administrator
Community Development and
Neighborhood Assistance Agency

Attachment

Attendance list for November 4th In-Line Skating Task Force meeting

Copies

Members, In-Line Skating Task Force