



CITY OF SACRAMENTO
CALIFORNIA

OFFICE OF THE
CITY MANAGER

December 23, 1980

CITY HALL
915 I STREET - 95814
(916) 449-5704

City Council
Sacramento, California

Honorable Members in Session:

SUBJECT: Discussion on Reapportionment of Council Districts and the 1980 Census

SUMMARY

It is City staff's recommendation that the City Council choose one of the following alternatives for implementing redistricting for the eight Council districts: (1) the full City Council; (2) one of the existing City Council committees; (3) an appointed select Council committee for redistricting; (4) a blue ribbon citizens committee; (5) City staff; (6) a consultant contract.

Staff recommends that after the Council chooses its alternative vehicle for redistricting that the process start no later than February 16, 1981 to gather additional information and hold public hearings in relation to redistricting. Additionally, staff recommends selecting May 25, 1981 as the goal to have all redistricting worked out and new Council district boundary lines drawn. This goal is recommended as a safety date by exactly one month before the absolute date of June 25, 1981 when the nomination period for the September 22, 1981 primary election opens.

BACKGROUND

The Sacramento City Charter, Section 24(a) calls for reapportionment of Council districts "within six months after a regular United States census...". Section 24 (b) states that the "six-month period shall begin upon the availability of population data equivalent to that described as 'block data' in the 1970 census."

Attached for information only, and only preliminary numbers, are staff's best guess to the 1980 census Council district preliminary population low numbers and high numbers per existing Council districts. Preliminary district reapportionment low and high goals are included as examples only (see Attachment A).

The 1980 U.S. Census block statistics are expected to arrive on computer tape to the Sacramento Regional Area Planning Commission in May of 1981. If the certified block statistics do not arrive by June 1, 1981, it is recommended that reapportionment not be carried out for the primary and municipal election of 1981.

APPROVED *Select council*
BY THE CITY COUNCIL *Committee +*
DEC 30 1980 *Staff Recs. adopted*

OFFICE OF THE
CITY CLERK

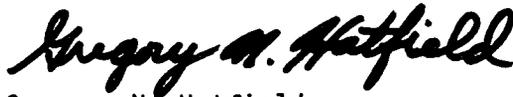
Attached for additional information is a League of California Cities survey of fifteen cities called to see how they are handling reapportionment (see Attachment B).

RECOMMENDATION

It is recommended that:

1. The City Council choose one of the alternatives for implementing redistricting.
2. The City Council start the process of redistricting no later than February 16, 1981.
3. The City Council set May 25, 1981 as the goal to have all redistricting completed and new Council district boundary lines drawn.
4. The City Council not reapportion Council districts if the certified block statistics do not arrive by June 1, 1981.

Respectfully submitted,



Gregory N. Hatfield
Senior Management Analyst

Recommendation Approved:


Walter J. Slife, City Manager

December 30, 1980

All Districts

ATTACHMENT A
NOT OFFICIAL - PRELIMINARY ONLY

	<u>Council District Population 1970</u>	<u>Council District Preliminary Population 1980 Low</u>	<u>District Reapportionment Low Goal</u>	<u>Council District Preliminary Population 1980 High</u>	<u>District Reapportionment High Goal</u>
1)	31,773	33,000	33,375	34,000	34,325
2)	31,679	29,000	33,375	29,800	34,325
3)	31,847	32,000	33,375	32,900	34,325
4)	31,831	29,000	33,375	29,800	34,325
5)	31,647	28,000	33,375	28,800	34,325
6)	31,740	34,500	33,375	35,500	34,325
7)	31,945	29,000	33,375	29,800	34,325
8)	<u>31,951</u>	<u>52,500</u>	<u>33,375</u>	<u>54,000</u>	<u>34,325</u>
	254,413	267,000	267,000	274,600	274,600

NOT OFFICIAL - PRELIMINARY ONLY

ATTACHMENT B

TO: Walter Slipe

FROM: Clark Goecker

DATE: 12-15-80

SUBJECT: Reapportionment of Council Districts

Of the fifteen cities called, eight will be redistricting next year, two will not, and one just completed the process last month. The remaining four didn't specify when they would be redistricting, if at all. All but two cited their charter as the legal authority for the reapportionment. Inglewood was uncertain of the charter requirements but certain the state election code mandated this action. Further, two cities cited Federal law--equal protection, "one man, one vote"--as additional authority and argument for reapportionment. Ripon stated that their authority was from a council adopted ordinance.

The approaches varied considerably. (See the attached for the complete listing). Planning departments were intimately involved in the process in several of the cities, ranging from just providing census data to actually drawing proposed district lines. In one city the City Clerk draws the lines and submits the proposal to the council. In Los Angeles, the Charter and Election Committee of the council is responsible for preparing a redistricting proposal for council consideration, with the chair of the committee and his staff doing most of the work. In San Diego, the planning department submits several alternatives to the Rules Committee of the council, of which the Mayor is the permanent chair.

One of the most interesting methods was that of Seal Beach where two citizens from each council district is appointed to a committee which in turn recommends new district lines to the council. The planning department is staff for this committee.

Charter provisions ranged from very detailed and elaborate requirements for reapportionment to vague charges to redistrict "periodically" or "as needed". The phrase, "...maintain a compact form and as nearly as equal population as possible..." in describing how districts ought to be drawn is common, though not too helpful a standard to staffs and councils in the redistricting process. Bakersfield, which will reapportion next year, also has a very detailed reapportionment amendment to their charter on the March municipal ballot.

Attached is a list of the fifteen cities with district elections and their approach to reapportionment.

<u>CITY</u>	<u>APPROACH</u>	<u>CONTACT</u>
Bakersfield	Council draws new district lines themselves with input from planning dept.	Mel Tooker, Planning Richard Oberholzer, Asst. City Atty.
Downey	No plans to redistrict at this time.	John Saunders, CM
Fresno	City Manager instructed to prepare report for Council (120 days). City Manager in turn asks Planning Dept. to do report and the Planning people hold the public hearings, etc. to get public input. Charter amendment authority.	
Inglewood	City Clerk does staff work and submits to Council.	Lynn Willhite, Dep. Atty.
Long Beach	Planning Dept. prepares new district lines and submits to council.	Robert Parkin, City Atty.
Los Angeles	Charter and Elections Committee draws new district lines. Committee chair's staff does reapportionment work.	Jim Doherty, Dep. Atty.
Pasadena	Planning Department working with City Attorney's office submits proposed new districts to council.	Victor Galetta, ACA
Redondo Beach	Charter formula is basis for redistricting. Council draws new lines themselves.	Dave Dolter, CM
Ripon	Standing committee of interested persons & Chamber of Commerce is involved in redistricting. Authority is by council-adopted ordinance.	
Riverside	Council will establish committee for redistricting and rely on input from city clerk and city manager's office.	John Woodhead, CA
San Bernardino	No plans to redistrict at this time.	Robert Kelley, ACA
San Diego	Planning Dept. submits redistricting alternatives to Rules Committee of Council. Committee is chaired by Mayor.	Stu Swett, Dep. CA George Orman, Popn & Land Use Analysis
San Jose	Planning dept. will probably be asked by Administration to prepare a study. They don't know whether there will be a citizen's committee appointed or a Council committee or a standing committee. Charter amendment authority (1978)	
Seal Beach	Council appoints two citizens to a redistricting committee which recommends new districts to council. Planning dept. staffs this committee.	Charles Antos, Planning
		<u>-over-</u>
Stockton	Standing council-appointed committee. Charter authority.	

City Manager's Note:

It is reported that the City of Fantasia, California has contracted with Consultant Michael Berman to prepare its reapportionment plan. For additional information, contact Mayor Howard Needleman.